



# GOVERNMENT OF ALBANIA AND UNITED NATIONS

# PROGRAMME OF COOPERATION 2012-2016



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# Government of Albania And United Nations

**Programme of Cooperation 2012-2016** 

# Foreword by the Government of Albania

would like to express our heart-felt thanks to the United Nations in Albania for the continuous support given to my country. This includes the policy dialogue as well as the technical support to the reforms undertaken by the Government thereby providing a valuable contribution to Albania's progress towards integration in the European structures.

Our country has a positive experience in implementing programmes and projects with the UN agencies in Albania. These programmes and projects have made strategic use of the UN's comparative advantage and played, in many cases, a significant role in development of the priority sectors.

The Government does in particular appreciate the vision introduced by the Delivering as One approach regarding the cooperation with the United Nations over the last five years, where Albania volunteered to be one of the pilot countries for implementing the "One UN" initiative. Our current success is a witness of making the right choice; the new approach has led to enhanced coherence and cooperation between the UN agencies and the national authorities, ensuring full government ownership on the implementation of this initiative.

Despite being a small country, over the course of a 5-year long mutual commitment to this reform, we are proud to see that Albania has contributed to the global reform agenda of the United Nations and so influenced its operations throughout the world.

The Government of Albania is resolute in further promoting the ongoing reforms. The Government of Albania and United Nations Programme of Cooperation 2012-2016 attests the irreversibility of this process. This programme is based on excellent experience and on the lessons learnt from the previous programme. It represents a two-fold

effort for addressing national priorities and challenges to be faced in the period of 2012-2016 in the fairest way possible, via a better focus and a harmonized use of means. Through this new programme, twenty UN agencies will support national priorities and development challenges in the areas of governance the rule of law, economy and environment, regional and local development and inclusive social policies.

The programme provides a complete overview of the UN support to Albania and outlines the various new managerial, monitoring and assessment procedures that will considerably reduce administrative costs. It boosts national ownership and the possibility of the Government to identify how the UN agencies support fulfillment of the national development priorities. Further promotion of relevance, efficiency, effectiveness, funding and sustainability of the Programme shall remain the focus of our attention in the coming years.

To conclude, I would like to greet and also extend my most sincere thanks to all the stakeholders, which have provided a precious contribution to the implementation of the previous programme and the formulation of the new Programme of Cooperation 2012-2016. These stakeholders are:

- government institutions, civil society organizations and independent institutions,
- all the UN agencies taking part in the programme, welcoming in particular the commitment of the six new agencies joining this Programme, and
- donor countries or potential donors who see that this programme is a best reflection of national development priorities of the country that they also support. I would therefore encourage donors to contribute to this programme, thereby furthering the realization of Albania's development

objectives in a coordinated and effective manner.

I am confident that together, by working hard and making our best efforts, we shall manage to realize this Programme successfully, thus ensuring continuity of ongoing reforms.



Mr. Genc Pollo

Minister for Innovation and for Information and

Communication Technology

Council of Ministers of the Republic of Albania

# Foreword by the UN Resident Coordinator

t is with great pleasure that I present the Government of Albania-United Nations Programme of Cooperation 2012-2016, a programme which brings together the support of 19 UN agencies, funds and programmes, plus the International Organisation for Migration, to Albania's development priorities.

This ground breaking document for the UN work in support of the Government of Albania is the result of an extensive consultative process. It reflects our shared commitment to achieving results while promoting transparency and accountability at all levels.

The programme embraces the principles of UN reform, including those adopted in the Paris Declaration on Aid Effectiveness and the Accra Agenda for Action.

The document makes maximum use of the comparative advantages of participating funds, programmes and specialized agencies of the UN, and lessons learned from previous cooperation. It is guided by the international commitments to the implementation of international human rights standards, gender equality, environmental sustainability, and development of national capacities.

The Programme of Cooperation 2012-2016, supersedes the current joint UN programmes and UN-supported initiatives, with a single, coherent plan for all UN agencies in Albania, in which each is responsible for delivery on a set of key actions that jointly contribute to shared results. The programme reduces duplication in planning requirements for UN agencies and national partners, while increasing synergy, and complementarity among UN agencies.

The achievement of the development results outlined in the Programme of Cooperation 2012-2016 depends on the joint effort of the UN with Government and non-government partners. We, as UN, stand ready to play our role in support of the achievement of the goals we jointly set.

As the Programme of Cooperation is not yet fully financed, we must also rally financial support from donors to make it a reality on the ground and focus on delivery.

As the Resident Coordinator in Albania I look forward to working with the Government and all other national partners to achieve the important development changes outlined in this document in the service of the people of Albania.



Ms. Zineb Touimi-Benjelloun
UN Resident Coordinator

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# Signature Page

IN WITNESS THEREOF the undersigned, being duly authorized, have signed this Government of Albania – UN Programme of Cooperation on 24<sup>th</sup> October 2011, in Tirana, Albania.

For the Council of Ministers of the For the United Nations Republic of Albania Signature: ..... Signature: Name: Mr. Genc Pollo Name: Ms. Zineb Touimi-Benjelloun Title: Minister for Innovation and for Information and Title: UN Resident Coordinator Communication Technology For FAO For IAEA For IFAD Ms. Fernanda Guerrieri Mr. Manase Peter Salema Mr. Lorenzo Coppola Assistant Director-General, Regional Regional Director Country Programme Manager Representative for Europe and Central Asia For ILO For IOM For ITC Mr. Mark Levin/ Ms. Elisa Tsakiri Ms. Elena Butrimova Director, ILO DWT/CO Budapest Chief of Mission Chief Office for Eastern Europe and Central Asia For UNAIDS For UNCTAD For UNDP Dr. Jean-Elie Malkin Ms. Manuela Tortora Mr. Norimasa Shimomura Regional Director, Chief, Technical Cooperation Service Country Director Regional Support Team for Europe **For UNECE** For UNESCO

Mr. Jan Dusik

**Deputy Regional Director** 

Mr. Engelbert Ruoss

Culture in Europe

Director, UNESCO Venice Office, Regional Bureau for Science and

Chief, Programme Management Unit

For UNFPA

Ms. Zineb Touimi-Benjelloun UNFPA Representative

For UNIDO

Ms. Olga Memedovic Chief, Europe and NIS Programme

For UN Women

Ms. Semia Solange Guermas de Tapia Country Programme Manager For UNHCR

Mr. Hortenc Balla Head of Office in Albania

For UNODC

Ms. Dagmar Thomas Regional Representative for SEE a.i.

For WHO

Dr. Zsuzsanna Jakab Regional Director For UNICEF

Mr. Detlef Palm Representative

For UNV

Ms. Flavia Pansieri Executive Coordinator

# I. Partnership, Values and Principles

he Government of Albania - UN Programme of Cooperation 2012-2016 ("the Programme of Cooperation 2012-2016") operationalizes the programme presented in the UN Common Country Programme Document for Albania, 2012-2016 and provides a legal framework for its implementation as well as additional information on matters such as partnership strategies, management arrangements, monitoring and evaluation and resource mobilization.

The strategic direction and eleven outcomes of the overarching Common Country Programme Document 2012-2016, were defined during a Strategic Prioritization Retreat, which was followed intensive by an period consultations with line ministries, civil society and development partners. Subsequently, the draft programme was presented to the Government Modernization Committee, which confirmed that the strategic direction is well aligned with the National Strategy for Development and Integration 2007-2013 and that it reflects national development priorities and international commitments, along with United Nations norms and standards.

At the request of the Government, the new programme continues to expand and deepen the Delivering as One approach of the United Executive Nations. The **Boards** UNDP/UNFPA and UNICEF took note of the Common Country Programme Document in June 2011 and approved the final common country programme document for Albania in September 2011, which prompted the start of the formulation of the Programme of Cooperation 2012-2016. Where applicable, participating UN Agencies remain governed by their bilateral agreements with the Government of Albania, an overview of these agreements is provided in Annex C.

The Programme of Cooperation 2012-2016 articulates the exact UN contribution to the achievement of the eleven outcomes, by identifying clearly defined outputs. The results framework (see Annex A) presents the remaining elements of the respective results chains that follow these outcomes; specifying the outputs for each outcome, including a set of indicators for each output, as well as a list of UN agencies<sup>1</sup> and national partners that are going to be jointly responsible for achieving one or more output.

Agreement on each of these results chains followed a comprehensive, participatory process that included a number of consultation rounds in the first half of 2011. Representatives of all 20 participating organizations, including International the Organization for Migration and 19 resident non-resident funds, programmes, specialized agencies, organizations and entities of the United Nations, discussed the content and formulation of each output with relevant line ministries, civil society and donors. Quality assurance measures such as those offered by the Peer Support Group of the Regional Director's Team have further enhanced the quality of the overall framework. In addition, the results framework benefitted from the review conducted by a gender expert, who ensured that the needs, wants and ambitions of Albanian men and women are adequately reflected in the programme. Following the above, the results framework articulates a consistent programming logic that is reinforced by a monitoring and reporting system that requires mid-year and annual reviews of performance. Opportunity for

<sup>&</sup>lt;sup>1</sup> For the purpose of this document, the term 'UN agencies' refers to the 19 UN Agencies, Funds and Programmes, plus the International Organisation for Migration, participating to the Programme of Cooperation 2012 - 2016.

adjustments of results is provided in order to ensure that the document remains relevant, and consistently reflects changing conditions within the national context.

To support the above programme, the UN Coherence Fund (the multi-donor trust fund established as a mechanism for pooled funding for the programme, see Chapter VIII) has been further adjusted to incorporate lessons learned from the past, and now applies performance-based criteria for resource allocation.

The Programme of Cooperation 2012 – 2016 builds upon United Nations values, the comparative advantages of participating funds, programmes and specialized agencies of the United Nations, and lessons learned from previous cooperation. The normative and operational roles. neutral positioning. convening power, policy expertise and technical capacity of the United Nations system will be brought to bear in ways that complement the assistance provided by other multilateral and bilateral development partners. Cooperation between the United Nations agencies and the Government of Albania, notably through the provision of policy advisory services, will be guided by the mandate of the United Nations to advocate for and support implementation of international human rights standards, gender equality, environmental sustainability, development of national capacities, accountability transparency, and results-based management.

The United Nations is committed to act as a trusted and honest broker, a facilitator of dialogue and an experienced partner in capacity development. It shall maintain strategic partnerships with the Government of Albania as well as donors and private sector. The UN also duly acknowledges the strategic role of civil society in the development of Albania. The programme

will therefore promote, and sometimes directly enable, the monitoring and advocacy role that civil society has vis-à-vis the implementation of international standards and agreements such as those committed to via international conventions and treaties.

# II. Situation Analysis

lbania has made significant progress towards achieving the vision, as set out in its National Strategy for Development and Integration 2007-2013 to be a "country with high living standards, which is integrated in the European and Euro-Atlantic structures, is democratic, and guarantees the fundamental human rights and liberties". In 2009, Albania applied for candidacy to the European Union (EU) but needs to make progress in meeting the EU criteria before accession. Albania has ratified all nine core Nations human rights including the Optional Protocols to the Convention on the Rights of the Child and CEDAW Convention and its Optional Protocol, and has committed itself to achieving the Millennium Development Goals (MDGs). The impressive economic progress of Albania, averaging 5-6 per cent growth per year over the past decade, has enabled progress towards key MDG targets, including combating extreme poverty and gender inequalities, and improving health and nutrition.

The Government of Albania recognizes that good governance is critical to achieving its development goals and meeting international commitments. Democratic institutions have been put in place in a relatively short period of time, but the emergence of a culture of respect for democratic processes and the rule of law remains a longer-term goal. Mechanisms need to be strengthened for the engagement of civil society with the State and the engagement of the broader population in demanding greater transparency and efficiency, including through the emergence of a more pluralistic and independent media. The relatively participation of women is a particular challenge. Although the legal and policy framework on gender has been strengthened, the main challenge lies in its implementation

and appropriate budgeting at national and local levels.

Wider reform of public administration, strengthened system-wide capacities and greater cooperation across ministries are required to make progress in the areas of rule of law, anti-corruption and accountable governance. The Government has identified the enhanced use of Information and Communication Technology (ICT) as being critical to improved governance and economic growth, launching a National Cross-Cutting Strategy on Information Society in 2009. A cross-cutting strategy on corruption and transparent governance exists, but a lack of data hampers the assessment of progress.

Managing external and internal migration remains a major development challenge. Increased internal migration from rural to urban areas stems from the growing economic and social divide between them. This, along with more effective law-enforcement responses to combating cross-border crimes, has led to increased internal trafficking in human beings, particularly of women and girls. Juvenile justice reform is incomplete: for example, some 75 per cent of juvenile offenders are placed in detention while awaiting trial.

The impressive economic growth of Albania over the last decade is a significant achievement. Yet sustaining equitable growth would be a challenge even without the global economic crisis. The crisis has exposed a dependence on remittances from abroad, a low level of diversification of trade and the need to enhance competitiveness, including by attracting foreign direct investment. Barriers to investment include weak property rights, pervasive corruption and underdeveloped infrastructure. Another hurdle to overcome is

ensuring an energy supply adequate to meet the current and future needs of Albania.

Albania has put in place sound policy, legal institutional frameworks for environmental management and protection. The Government is committed to reducing greenhouse gas emissions and is beginning to consider the wider implications of climate change. However, the transition to a market economy has led to unsustainable exploitation of natural resources, together with weak enforcement of standards and regulations. Despite frequent floods and the risk of earthquakes, disaster response processes are not in place and disaster risk reduction is not well integrated into central and local development plans.

Despite the fact that national poverty levels have declined to 12.4 per cent (2008), regional disparities remain. For example, poverty in mountainous areas is 26.6 per cent (2008). There is a broad awareness of the need to address development disparities among regions and the even sharper disparities between municipalities and communes, as well as the need to strengthen the capacity of local governments.

Historically marginalized groups, such as Roma, Egyptians, people with disabilities and the elderly, often remain excluded. Fulfilment of basic rights by these groups, especially Roma and Egyptians, is hobbled established patterns of poverty discrimination. Social transfers are not always adequate and do not always reach those in need, and systematic follow-up is lacking. People with disabilities and those living with HIV face difficulties in accessing social services related to health, rehabilitation and education and in securing employment. Antidiscrimination legislation is in place but implementation is slow and not fully monitored. Domestic violence remains widespread, with a majority of women having suffered some form of abuse,

discriminatory gender attitudes are still entrenched. Municipal structures concerned with protecting children from abuse or neglect are all but absent, as the social protection system is unable to help children escape the conditions that create poverty.

The Government has pledged to achieve 'education for all' by 2015, but public spending on education in 2009 remained at only 3.8 per cent of gross domestic product. Despite recent investment, basic education enrolment has declined since 2003 and preschool education enrolment has stagnated at 50 per cent. Clear disparities exist: for example, disadvantaged groups such as the Roma have lower access.

The incomplete reform of the health insurance programme and health financing hampers access to health services, which are often of low quality. System-wide capacities in health administration remain weak and there is limited access to information on health. The under-five child mortality rate fell from 39 deaths per 1,000 live births in 2000 to 22 deaths per 1,000 live births in 2009, but is still short of the MDG target of 10 deaths per 1,000 live births. While the burden of communicable diseases is generally decreasing, cases of HIV are increasing, as is the incidence of noncommunicable diseases and conditions such as cancer, diabetes and mental disorders.

Strong growth has led to only a minor decline in unemployment, which reached a low of 13.1 per cent in 2009. The access of young women and men to employment remains a challenge, as do high levels of employment in the informal economy. Discrimination employment persists, despite the ratification of key conventions by Albania and a number of government initiatives aiming to end the practice. Another issue to address is the economic empowerment of women, whose participation in the labour market (51.8 per cent) is much lower than that of men (73.3 per cent).

## III. Past Cooperation and Lessons Learned

he earlier One UN Programme 2007-2011 ("the One UN Programme") focused on promoting transparent and accountable governance; greater participation in public policy and decision-making; increased and more equitable access to quality basic services; development regional and reduced disparities; and environmentally sustainable development. A number of lessons learned from the One UN Programme, identified partly through the "Country Led Evaluation — Delivering as One Albania", which took place in 2010, has informed the formulation of the new programme.

The One UN Programme contributed to the reduction of 'brain drain' in the public sector and academia, helping to bring back to Albania, and retain, critical human capital. Support was also provided to the establishment of an ICT network among government institutions, contributing to modernization and their increased effectiveness. The One UN Programme supported the Government in the Living Standards Measurement Survey, Demographic and Health Survey, national census and MDG reviews, providing critical evidence for policymaking and targeting services towards marginalized groups. This support also resulted in enhanced national capacities for the collection, analysis and use of data. 'One UN' interventions also contributed to strengthening the capacity of the Government to coordinate and monitor the implementation the National Strategy for Development and Integration 2007-2013.

The One UN Programme provided technical assistance that contributed to the adoption of key gender equality and child-related legislation and the establishment indicators and data sets on gender and child rights. This brought increased attention and monitoring capacity to these issues. The support provided by the One UN Programme helped women's organizations to raise awareness of and advocate for an end to violence against women, and to monitor its incidence. Efforts also helped to double the number of Members of Parliament who are women. Support for civil and birth registration in Roma and Egyptian communities contributed towards increased access to basic services. In the area of justice, juvenile offenders are now more frequently receiving alternatives to detention.

Support provided to the poorest regions helped to improve livelihoods and enhance national and local capacities to meet the MDGs. The One UN Programme also helped to improve migration management by aligning migration with policies creating employment and strategies for the labour market.

The One UN Programme supported the development and implementation promoting inclusion, and policies regulatory and institutional frameworks standards leading to enhanced of health services. delivery Special attention was paid to marginalized and atrisk groups, as well as the elderly. Education policies and guidelines are in place, promoting inclusive education for all children.

Government capacities to meet the environmental requirements of the EU and multilateral agreements were enhanced through technical support provided to the development and implementation of key legal instruments, climate change adaptation and mitigation, maintenance of protected areas, and the promotion of cleaner means of economic production. The One UN Programme contributed to the achievement of Albania being declared mine-free in 2009; as a result of these efforts, local communities in the poorest region of the country regained use of their farmland.

While the One UN Programme successfully supported the introduction of important policies, laws and strategies, capacity within the Government for their implementation has not always been sufficient, and budgetary commitments fallen short. To ensure sustainability of these achievements, the Programme of Cooperation 2012-2016 will intensify efforts to strengthen the capacity and accountability of the Government implementation. regarding Particular attention will be paid to advocacy for the rights of the most marginalized, including through enhancing civil society engagement in this area.

High turnover of staff in public administration has hindered delivery of public services and affected the pace of reforms. Future cooperation will therefore emphasize the importance of a sustainable professional civil service and support the strengthening of institutions, tools and mechanisms for effective and equitable service delivery, particularly at the local level.

United Nations assistance under the new Programme of Cooperation 2012-2016 takes into account the status of Albania as a middle-income country and the needs of the most disadvantaged. Social and economic indicators have improved on average, although significant disparities and inequities exist; efforts will focus especially on the poor, disadvantaged and marginalized. By emphasizing advocacy, policy advice and promoting East-East cooperation, including on how to meet international human rights commitments, the Programme of Cooperation 2012-2016 will contribute to the goals of Albania to meet EU accession requirements and make the best use of its growing national wealth and EU pre-accession funding.

As one of eight Delivering as One pilot countries, the UN in Albania made considerable effort in furthering UN reform at the country-level during the previous One UN Programme. The Programme of Cooperation 2012-2016 further deepens the reform process, building on the experiences and lessons learned from implementation of the previous programme. One lesson learned was that while the new tools and processes of Delivering as One demonstrated their usefulness, they added processes in the short run rather than reducing them, e.g. result of multiple reporting requirements of individual agencies. The Programme of Cooperation therefore seeks to simplify and harmonize processes.

# IV. Programme Actions and Implementation Strategies

he goal of the Programme of Cooperation 2012-2016 is to promote sustainable and equitable development, social inclusion and the adherence to international norms and fulfilment of international obligations, in support of the integration of Albania into the EU.

#### **Governance and Rule of Law**

To strengthen accountability mechanisms, United Nations agencies will work with authorities at all levels to ensure that rights, policies, services, entitlements and complaints mechanisms are known to citizens and used, especially by the marginalized. The Programme of Cooperation 2012-2016 will continue to promote and support the work of public oversight bodies to make them more accessible, especially to the marginalized. The programme will also support ministries in the introduction of relevant secondary legislation.

The Government will be assisted to improve public oversight and the regulatory framework for engagement with civil society (including the media), and to strengthen mechanisms through which civil society helps to ensure government accountability and transparency. Civil society, including women's groups, will be supported to engage citizens and raise awareness on and advocate for human rights, including women's rights, and access to justice. This will include the engagement of civil society in monitoring the status of human rights and access to justice and reporting to treaty bodies. Other areas to be covered in this broader engagement by civil society include addressing poverty and economic development in rural areas, the provision of social and health services, gender equality, HIV/AIDS and anti-corruption. The United Nations agencies will support increased networking

among national and local civil society organizations, notably women's groups, building capacity in policy analysis, collective negotiation and lobbying.

The Programme of Cooperation 2012-2016 will support the implementation and monitoring of international commitments – for example, the Convention on the Elimination of All Forms of Discrimination against Women and Security Council resolution 1325 (2000) – and national legislation related to gender. It will support the mainstreaming of gender into other legislation, strategies, policies, and budgetary processes at local and national levels.

The Programme of Cooperation 2012-2016 will support the planning, monitoring and evaluation processes of the National Strategy for Development and Integration 2007-2013 as well as cooperation among line ministries in sectors that require it, such as health, environment and gender. The United Nations agencies will assist the Government in further pursuing the goals of the Paris Declaration on Aid Effectiveness and Accra Agenda for Action by supporting efforts to strengthen public financial management and national procurement systems, with the aim of increasing use of these national systems by donors.

In the area of public administration reform, the Programme of Cooperation 2012-2016 will contribute to strengthening human resource management, development and training. In this regard, efforts will support the reversal of 'brain drain', encouraging highly qualified Albanians who have left the country to return. The programme will at the same time develop the various capacities of policy planners and national and local officials and support the

professionalization of service delivery in health and child-related services.

The capacity of the Government to collect, compile, analyse and disseminate data will be supported in the areas of poverty social measurement, protection, protection and welfare, health, gender and population dynamics. Non-State users of data will be assisted to enhance their capacity to demand, collect and analyse data for better monitoring of government performance.

The Programme of Cooperation 2012-2016 will support improving the legal and technical foundations for IT infrastructure. This will involve increasing the provision of e-services, and promoting new technologies that make local and national systems more transparent and accessible by the public, including technologies related to customs and taxation.

The fight against organized crime will be supported with the implementation of the Integrated Border Management Strategy. Joint training will be provided to relevant State institutions to ensure a unified response to cross-border crimes. Awareness will be raised risks of internal trafficking. the Collaboration will be fostered with other groups in society, including the private sector, on the investigation and prosecution of money laundering, smuggling and trafficking. Efforts will be made to ensure that legislation in these areas conforms to international standards. The Programme of Cooperation 2012-2016 will support the development of a judicial training curriculum for judges and prosecutors.

To support the efforts of the Government to tackle corruption, the Programme of Cooperation 2012-2016 will help to promote a culture of non-tolerance toward corruption in the public sector as well as measures to reduce the vulnerability of government institutions, based on the United Nations Convention against Corruption. The programme will assist the Government to strengthen public financial

management to ensure transparent and appropriate budgets, entitlements and expectations of public servants.

As part of the International Consortium assisting Albania in reform of the justice system, the Programme of Cooperation 2012-2016 will support central and local authorities in reforming the probation and pre-trial detention systems, providing alternatives to detention and diversion for juveniles, supporting child victims and witnesses of crime, and ensuring children's access to justice.

Government efforts in managing migration will be further supported at all levels, including through the implementation of the Strategy on Migration. Efforts will centre on countering irregular migration and trafficking, promoting legal migration and reintegrating returning migrants, including the most vulnerable.

### **Economy and environment**

Support will be provided to increase competitiveness by developing the capacities of economic institutions, promoting market development and supporting the introduction and implementation of enabling policies and measures. The Programme of Cooperation 2012-2016 will support the collection, processing and analysis of data in line with international and EU standards and promote greater supply chain integration and compliance with EU competition law. The new investment agency will be supported to attract diaspora investment and remittances for development. Support will be provided to strengthen economic diplomacy.

The trade and business climate will be improved through the fostering of cooperation between government and business, the establishment of one-stop-shops at border customs, increased capacities for implementation of best practices in trade

facilitation, including the provision of an automated system for customs data and the establishment of the Single Window to enhance the efficient exchange of information between trade and government. The Programme of Cooperation 2012-2016 will support the establishment of the Albanian Business Relay and Innovation Centre and the regulation of energy that is renewable and free of greenhouse gas emissions.

The Programme of Cooperation 2012-2016 will promote Corporate Social Responsibility and the Global Compact. Assistance will also be provided in upgrading public and utility services. The programme will work with service providers to improve quality and client satisfaction. In order to empower consumers, the programme will help to enhance the capacities of responsible national and non-governmental institutions such as the Ministry of Economy, Trade and Energy, the Consumer Protection Commission, consumer protection associations, and other institutions working in the field of food safety.

The United Nations agencies will advise Albania on how to meet its commitments related to climate change and to support implementing bodies to monitor progress, promote the use of greenhouse gas-free energy resources, for instance though the Clean Development Mechanism and mitigation such measures as solar-water heating to introduce adaptation technology, and measures. The Government will be advised on how to translate United Nations environmental conventions into practice, specifically those pertaining to biodiversity and protected areas, desertification, forestry and water resource management.

The United Nations agencies will assist the Government to adopt a strategic approach for environmental planning, and will support the establishment of a functional inter-ministerial decision-making body. The agencies will also support the creation of economic instruments

to increase funds available for addressing environmental priorities.

Improving governmental capacity to carry out environment assessments in the context of increased public awareness and participation will help Albania to meet environmental standards. The Programme of Cooperation 2012-2016 will support the expansion of the environmental education curriculum activities in schools. Solid waste will be more appropriately managed at the local level. Support will continue for monitoring air pollution, water quality and waste water, along with mainstreaming the European Water Framework Directive and implementing the National Cleaner Production Programme. Green jobs will be promoted in waste management and environmental protection.

Development of central and local capacity will be assisted in disaster risk preparedness and prevention, and the mobilization of volunteers. Attention will be paid to national heritage sites. The United Nations agencies will support the Government in implementing the National Action Plan for the Destruction of Obsolete and Surplus Ammunition by 2013.

### Regional and local development

The Programme of Cooperation 2012-2016 will provide support to central, regional and local government institutions to formulate a regional development policy and strategic approach to absorb EU IPA (instrument for pre-accession assistance) funds for regional development. Advice and training will be provided on institutional reforms and innovations and on gender-sensitive local economic development planning implementation.

The Programme of Cooperation 2012-2016 will support policymaking on food safety and quality, providing technical assistance to the Ministry of Agriculture, Food and Consumer Protection and local governments to support

competitive farm production and markets, build institutions, and harmonize legislation with the EU acquis communautaire. Selected local interventions will include activities improving the participatory identification; planning and prioritization of pro-poor investment opportunities in the rural mountain areas; the provision of vocational-training grants for members of poor households without viable agricultural assets; and the provision of technical assistance and support for economically active poor men and women as well as small and medium enterprises. Where appropriate, in order to enhance the competitiveness of rural based value chains, the programme would co-finance the construction rehabilitation of relevant small-scale public infrastructure and provide co-financing and facilitate access to debt financing for small agricultural producers and rural businesses.

The Programme of Cooperation 2012-2016 will promote local economic development through sustainable tourism, and will support relevant governmental institutions Albanian regions in implementing the national strategies for Tourism, Culture and Cultural Marketing. Support will also be provided to strengthen capacities for cultural diplomacy. The programme will support the strengthening of legislation and policies that develop and safeguard cultural and natural heritage sites; the fight against illicit trafficking of cultural property; and the upgrading of national capacities for the preservation, management and promotion of heritage.

The Ministry of Interior will be advised on the Decentralization implementation of the Strategy, including effective fiscal decentralization and institutional consolidation. Innovative approaches regional development will be facilitated through decentralized cooperation. Advice will be provided on a framework for intermunicipal cooperation that enables local

governments to fulfil obligations under their increased competencies, and on gender-responsive reform of regional government institutions.

The United Nations agencies will provide technical assistance to regional and local authorities on administrative and financial management and coordination between central local and governments, emphasizing innovation gender-sensitive and The Programme improvements. Cooperation 2012-2016 will support the design and implementation of local legislation or policies that ensure access to services - in particular for marginalized groups - that promote community participation, and that align actions with national plans such as the National Action Plan for Roma. Monitoring and reporting on the implementation of regional and local plans will also be supported.

#### **Inclusive social policy**

The United Nations agencies will assist the Ministry of Labour, Social Affairs and Equal Opportunities in convening national partners to harmonize support to the national social inclusion strategy, to identify policy gaps and monitor and review progress. Programme of Cooperation 2012-2016 will support the review of the social protection mechanism and its application, in terms of legislation and its implementation and the availability of services for vulnerable groups. The United Nations agencies will help to ensure that relevant statistics are available and will foster necessary dialogue among public and private institutions. Efforts will rely on established institutions or task forces, such as promoting inclusion of Roma those populations.

The reform of the social protection system and the monitoring of its impact on vulnerable groups will continue to receive attention. United Nations agencies will work with the Government to reduce child poverty and address the inter-generational transmission of poverty. Consideration will be given to whether specialized services, in addition to monetary benefits, can help vulnerable groups to escape exclusion.

Efforts will assist the implementation and monitoring of the Anti-Discrimination Law. Legislation necessary for the implementation of the United Nations Convention on the Rights of Persons with Disabilities will be identified. Local authorities will be assisted to provide relevant services. Policy interventions will be tested and awareness raised on the rights of persons with disabilities.

The Programme of Cooperation 2012-2016 implementation will support the monitoring of the law on the Protection of the Rights of the Child and as well as research and innovations to reduce risks for children, including substance abuse and violence. Existing local protection mechanisms for children will be expanded and integrated into the State Social Services. Family-based alternatives to institutionalization will be promoted for children without parental care. The Government will be assisted to ensure that all new born children are registered, and that vulnerable families apply improved parenting practices and have access to organized child care.

The capacities of institutions, including the media, will be strengthened to work with young people and promote rights-based values and healthy lifestyles. The Programme of Cooperation 2012-2016 will assist the development of cohesive national youth policies and an inclusive national volunteer infrastructure.

In support of the Madrid Declaration and International Plan of Action on Ageing, the United Nations agencies may provide orientation for government, business and civil society groups so that they are able to provide and monitor services for older persons and foster their participation in society.

The Programme of Cooperation 2012-2016 will support enforcement of the Domestic Violence Law by local authorities through stronger budgeting and a stronger response by health, justice, and security sectors.

The Ministry of Education and Science will be assisted to achieve 'education for all', especially through better support for schools with high dropout and collaboration with social protection mechanisms. Assistance will be given to schools so that they are welcoming, free of violence and supportive of all children, including those with disabilities, and help young people to build basic life skills and positive behaviours. The United Nations agencies will support the Ministry in promoting universal preschool education, focusing on vulnerable families and the development of financing models for low-cost, quality preschools.

In collaboration with other relevant ministries, United Nations agencies will help to incorporate education on human rights, health and cultural heritage through the development of teacher training materials and the capacities of teachers, school psychologists and social workers. Capacity for improved school management will be strengthened in cooperation with civil society.

Relevant ministries will be supported to provide integrated activities for preventive public health measures in line with the International Health Regulations, including for anti-tobacco actions, communicable diseases, HIV/AIDS, sexually transmitted diseases, substance dependence, and a broad range of non-communicable diseases. Relevant institutions will be assisted in research, surveillance, analysis, and evaluation, with the aim of improving public health policies, health financing and health insurance. Public health institutions will be assisted to communicate

public health priorities and maintain an effective communication system during crises.

The United Nations agencies will support the Ministry of Health in strengthening maternal and young child health systems, including better parenting and feeding practices, community outreach, and integration with social services interventions. Training on reproductive health and gender-based violence for health professionals will be supported. Support for nuclear medicine and radiotherapy will continue. Institutions will be strengthened to help communities to monitor and demand quality health services. The involvement of males in issues of reproductive health, gender and population will be promoted, including through media. Youth-friendly primary health especially for disadvantaged services. adolescents, will also be promoted.

The Programme of Cooperation 2012-2016 will advocate multi-sectoral dialogue in support of prevention and care related to HIV/AIDS, focusing on the most-at-risk populations. Advocacy will also emphasize overcoming stigma and discrimination and inclusion of people affected by HIV/AIDS in social protection schemes. Educators, social workers, health officials and law enforcement officers will be oriented on prevention of drug use. Prevention of drug abuse and HIV/AIDS will be linked to protection services for the groups most at risk, including those in prisons.

The Programme of Cooperation 2012-2016 will contribute to transforming the work of the National Employment Services from that of administering benefits to providing services for job seekers and enterprises. This will include strengthening the planning and monitoring of policies and active labourmarket measures. The focus will be on groups at risk of exclusion. The Government will be supported to promote the reintegration of returning migrants and to design policies

promoting a higher percentage of employment in the formal economy through means such as effective social dialogue.

The Programme of Cooperation 2012-2016 will aid the State Labour Inspectorate to improve inspection and occupational safety and health services, including through effective implementation of labour inspection policy. It will promote partnership among the Labour Inspectorate, the Ombudsperson and the Office of the Anti-Discrimination Commissioner.

The Programme of Cooperation 2012-2016 will assist authorities to increase the access of women to social services, professional education, health services, social and employment insurance, ownership of assets and microcredit. The Health Insurance Institute will be assisted to expand its maternal protection scheme.

## V. Programme Management and Responsibilities

his Programme of Cooperation 2012-2016 will be nationally executed under the overall co-ordination of Department of Strategy and Donor Coordination. Government Ministries, NGOs, INGOs and UN Agencies will implement programme activities.

To the extent possible the UN agencies and partners will seek to minimize the number of documents necessary to implement programmatic activities, making use of the signed Programme of Cooperation 2012-2016 that is operationalized by a set of signed (joint) Annual Work Plans. The (joint) Annual Work Plans and/or project documents<sup>2</sup> describe the specific activities that will be conducted in one given year in order to work towards the results to be achieved. The Annual Work Plans will form an agreement between the UN agencies and partner on the use of implementing resources. The Annual Work Plans will be signed by the national counterpart (often a line ministry) under the respective outputs and relevant UN agencies. The line ministry together with the relevant UN agencies are accountable for the appropriate use of resources and responsible for implementing the Annual Work Plan in a way that the deliverables constitute significant contribution towards achieving a particular result that is included in the results framework included in the Programme of Cooperation 2012 -2016. The Annual Work Plans will combine the inputs of all UN agencies.

Existing national institutional structures will, to the extent possible, be used for strategic leadership, direction, oversight and coordination of the programme. The Programme of Cooperation 2012-2016 will be supported by a coherent governance structure, with clear lines of accountability and decision-making. Overall programme management and coordination will be the joint responsibility of the Government and the United Nations agencies.

#### **Results based management**

The Government and the UN agencies emphasize the importance of Results Based Management and adopted a management strategy through which they "ensure that their organization's processes, products and services contribute to the achievement of desired results (outputs, outcomes and impacts). By its nature, Results Based Management rests on clearly defined accountability for results, and requires monitoring and self-assessment of progress towards results, and reporting performance3".

The Results Framework defines the outcomes and outputs of the Programme of Cooperation 2012-2016 (see Annex A). The Integrated Resources Framework (Common Budgetary Framework) provides an indicative overview of the financial resources available from the UN agencies for the implementation of the programme, as well as the funding gap (see Annex B). Together, they will guide the the programme partners to remain results oriented and work as one team. Upon commencement

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<sup>&</sup>lt;sup>2</sup> Project documents are allowed *only* if it does not delay the joint implementation of one or more outputs.

<sup>&</sup>lt;sup>3</sup> Definition of results based management taken from the Harmonized Terminology approved by UNDG, 2003.

of the programme, the Integrated Resources Framework will be further broken down by year and over time will also serve as a tool to track programme disbursement.

The management arrangements governing the Programme of Cooperation 2012-2016 are organized around the results (outcomes and outputs) so that roles and responsibilities visà-vis these results can be clearly defined.

The Government Modernization Committee serves as the highest-level policy, coordination decision-making authority Government in the programme, determining strategic priorities and reviewing progress. The Department of Strategy and Donor Coordination is responsible for coordinating Government, United Nations and donor activities, and ensuring that the commitments of the Government related to the Programme of Cooperation 2012-2016 are fulfilled and that progress towards objectives is monitored. The Government Modernization Committee concentrates on the strategic level and therefore oversees the contribution that the various line ministries and the UN are making to the overall achievement of the programme's eleven outcomes, each of which reflects important changes in the national development situation and constitutes a national priority. The committee is chaired by the Minister of Innovation and Information and Communication Technology and further comprises of senior Government officials from relevant technical areas.

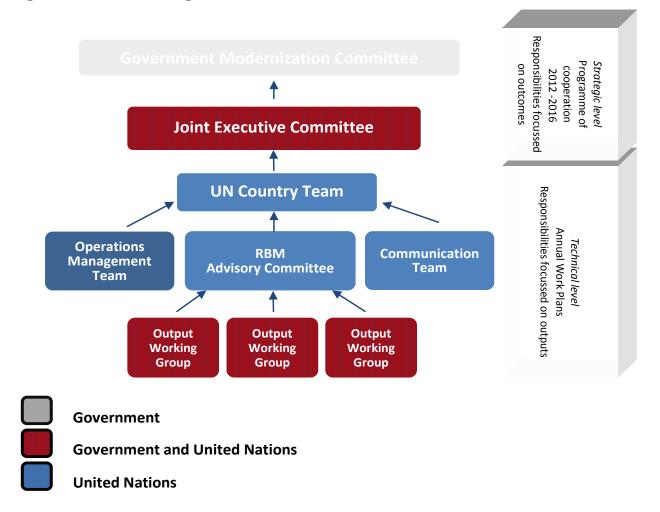
The **Joint Executive Committee** makes executive decisions necessary for implementation of the Programme of

Cooperation 2012-2016, in accordance with strategic decisions made by the Government Modernization Committee. During the annual review and in advance of the new year, the Joint Executive Committee ensures that the set of Annual Work Plans designed to guide the work in the coming year are operationalizing the outputs as contributions to the achievement of outcomes. To be able to do this, a briefing package will be prepared for the Joint Executive Committee in which the intentions, budgets and main deliverables of the various Annual Work Plans.

The Joint Executive Committee is also in charge of allocating resources from the Coherence Fund, thereby applying the performance based allocation criteria that are described in the Guidelines of the Coherence Fund. More details of this role of the Joint Executive Committee are described in Chapter VIII.

The Joint Executive Committee is co-chaired by the Director of the Department of Strategy and Donor Coordination and the UN Resident Coordinator, and it makes decisions by consensus. Where consensus cannot be achieved, the matter will be referred to the Government Modernization Committee for decision, unless the matter is of a strictly UN nature in which case it will be referred to the Resident Coordinator.

**Figure 1 Overview of Management Structure** 



The UN Country Team, under the leadership of the United Nations Resident Coordinator, will manage the overall implementation of the Programme of Cooperation 2012-2016 from the UN side. In working jointly to implement the programme, the UN Country Team will be guided by the agreed working principles of the UN Country Team in Albania and the global Management and Accountability Framework.

The UN Country Team will have three interagency advisory committees:

- a) The Operations Management Team
- b) The Communications Team
- c) The RBM Advisory Committee

In their respective technical areas these committees advise the UN Country Team on a regular basis. Terms of Reference describe the responsibilities exact roles and these committees have vis-à-vis the outputs and outcomes. The work of the advisory committees also includes assignments related to specific reform targets such as joint programme management arrangements, the UN Coherence Fund, system-wide advocacy initiatives and common services.

The **output working groups** are the technical committees with roles and responsibilities directly related to the achievement of a specific output. Members of these groups are representatives from relevant Implementing Partners, contributing UN Agencies and other partners that implement (part of) the Annual

work Plans The output working groups are responsible for the joint coordination and design of relevant activities that are included in the joint Annual Work Plans, the monitoring and reporting of the respective Annual Work Plans, as well as resource mobilization and the preparation of requests for funds from the Coherence Fund. To the extent possible, the UN will endeavour to align the development and budgeting of the Annual Work Plans with the national budget process. In order to do this, line ministries will guide the output working groups on the precise timeline and specific steps in the national budget preparation process.

The groups also ensure that under one output the UN works in a coordinated fashion with the Implementing Partner and all other national partners. Likewise the Government will also ensure that all its line ministries and state institutions that are involved in one and the same output will coordinate their work with the UN agencies. One Annual Work Plan can operationalize multiple outputs that are led by the same Implementing Partner if this serves the Government. A combined Annual Work Plan will significantly lighten the management process for all partners involved.

#### **Coherence and simplification**

For most participating agencies, the Programme of Cooperation 2012 - 2016 replaces what previously were different UN agency-specific programme documents and agreements.

On the basis of the lessons learned from the previous cycle, the UN Country Team in Albania assessed that there was scope for greater coherence and simplification of management arrangements (including work processes) at the strategic and operational level.

At a strategic level, the current Programme of Cooperation 2012- 20016 represents a

significant simplification in the overall country programming process The Common Country Programme Document together with the Programme of Cooperation 2012 -2016 collapses the work on the Common Country Assessment, the United Nations Development Assistance Framework and the Agency specific Country Programme Documents and Action Plans into one document and process.

Together with the Government of Albania, the UN Country Team agreed that the *operationalization* of the programme also required greater coherence and further simplification. Analysing the lessons learned, three main areas of concern were identified:

- workload for both the Government and the UN with regard to work planning and reporting
- the limited involvement of technical line ministries, other than the Implementing Partner, after the strategic planning was completed

UN coherence was strong during the planning phase but weakened during the implementation phase

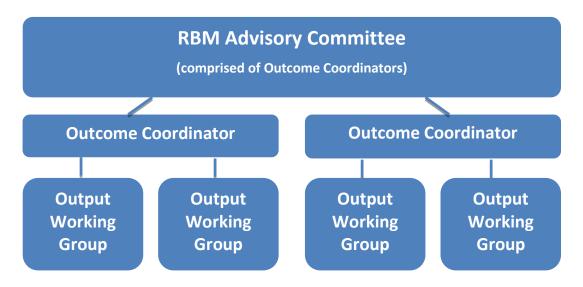
To address each of the three concerns, the UN Country Team designed a new set of management arrangements (mechanisms and tools) and specified the accountabilities for each of the agencies, as presented above.

This also has consequences at the operational level, for which a separate diagram is presented below. The diagram provides additional details and visualizes how the output working groups have their roles and responsibilities directly linked to one or more outputs and how the groups are coordinated by the so-called outcome coordinators.

The **outcome coordinator** is tasked to ensure that the work of the output working groups is

substantively coordinated and directly contributing to the achievement of the overall outcome. The outcome coordinator therefore the review key steps in implementation process from that perspective. This includes reviewing the Annual Work Plans submitted by the Output Working Groups to encourage complementarity and possible synergies in support of the overall outcome. It also involves the guidance involved with the mid-year and annual progress reports and the requests for funding for the Coherence Fund.

Figure 2 Management structure technical level



All outcome coordinators are members of the RBM Advisory Committee that is tasked to oversee adherence to results based management principles during the overall implementation of the Programme of Cooperation 2012-2016 and advise the UN Country Team accordingly. The RBM Advisory Committee will advise the UN Country Team on opportunities and challenges linked to the programme, specific programme management aspects, and coordinate any training for staff and national partners as deemed appropriate. It will also support knowledge management initiatives and supply the communication team with relevant material that supports communication on results.

During the annual review, the Joint Executive Committee will receive a summary note of the

overall budgets and deliverables that are agreed upon in the various Annual Work Plans that are signed between the Implementing Partners and respective UN agencies. The Joint Executive Committee will be asked to endorse the agreements made and verify that the package presents a correct operationalization of the strategic programme that is articulated in this Programme of Cooperation 2012 – 2016.

Although members of the Output Working Groups and RBM Advisory Committee have responsibilities vis-à-vis the commitments of a group of UN Agencies, their primary supervisor, and therefore accountability, remains within the line management of their respective agency. However, individual performance assessments will, where possible, make

reference to, and positively reward, the contribution of the staff member to the joint management arrangements as applicable for that staff member (e.g. the operations management team, the output working group etc).

The UN Country Team, in order to fulfil its commitment to further strengthen the overall performance on gender equality, establishes a Gender Theme Group to facilitate the mainstreaming of gender into the programme during the implementation, reviews, monitoring and evaluation phases. The Gender Theme group is made up of representative programme staff at the appropriate level as per corporate policies and guidelines on gender quality. For this purpose, staff will be made available by the UN agencies implementing the Programme of Cooperation 2012 - 2016.

The Gender Theme Group will oversee gender mainstreaming and serve as the custodian of Performance Indicators on Gender Equality and Gender Audit<sup>[1]</sup>. The Gender Theme Group will be led by UN Women as per the mandate given by resolution A/RES/64/289. This mandate entrusts UN Women with an additional role in leading, coordinating and promoting the accountability of the UNCT in its work on gender equality and the empowerment of women.

# Harmonized approach to cash transfers

In Albania, UNDP, UNICEF and UNFPA have presently agreed to apply the harmonized approach to cash transfer procedures and coordinate strong monitoring and assurance

[1] Approved by UNDG principals and sent to all Resident Coordinators by the UNGD chair as a tool to establish performance benchmarks for UNCTs on GE.

activities with other UN agencies. All cash transfers to an Implementing Partner are based on the Annual Work Plans agreed between the Implementing Partner and the UN agencies. Cash transfers for activities detailed in Annual Work Plans can be made by the UN agencies using the following modalities:

- 1. Cash transferred directly to the Implementing Partner:
- a. Prior to the start of activities (direct cash transfer), or
- b. After activities have been completed (reimbursement);
- 2. Direct payment to vendors or third parties for obligations incurred by the Implementing Partners on the basis of requests signed by the designated official of the Implementing Partner;
- 3. Direct payments to vendors or third parties for obligations incurred by UN agencies in support of activities agreed with Implementing Partners.

Regardless of the source of funds, each UN agency head is accountable to his/her Executive Head/Governing body for resources received by the UN agency from its own resources, and in line with the pertinent financial regulations and rules of the concerned UN agency. These resources are subject to the external and internal audit procedures laid down in his/her own organization.

Also, each UN agency is solely subject to the external and internal auditing procedures laid down in each organization's financial regulations and rules and procedures, which

will be subject to standard Harmonized Approach to Cash Transfer procedures (including a macro assessment of the overall public financial system and micro assessments of Implementing Partners).

third parties for obligations incurred by the UN agencies in support of activities agreed with Implementing Partners, the UN agencies shall proceed with the payment within 30 days.

In case of direct cash transfer or reimbursement, the UN agencies shall notify the Implementing Partner of the amount approved by the UN agencies and shall disburse funds to the Implementing Partner in 30 days.

In case of direct payment to vendors or third parties for obligations incurred by the Implementing Partners on the basis of requests signed by the designated official of the Implementing Partner; or to vendors or The UN agencies shall not have any direct liability under the contractual arrangements concluded between the Implementing Partner and a third party vendor. Where the UN agencies and other UN agency provide cash to the same Implementing Partner, programme monitoring, financial monitoring and auditing will be undertaken jointly or coordinated with those UN agencies.

# VI. Resources and Resource Mobilization Strategy

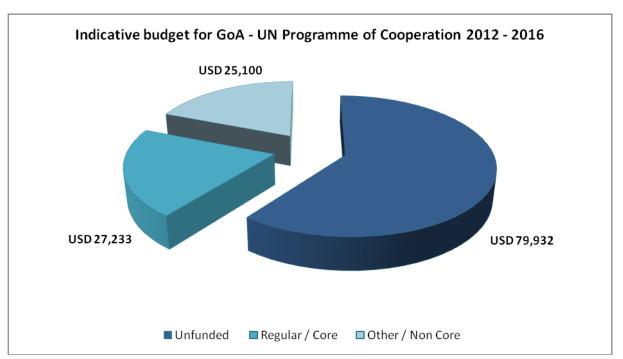


Figure 3 Indicative budget Programme of Cooperation 2012 - 2016 x1000 US Dollars

he Programme of Cooperation 2012-2016 foresees an estimated financial contribution from the UN agencies of over USD 132 million<sup>4</sup> of which approximately 60% is unfunded as of January 2012<sup>5</sup>. The amounts mentioned in Annex B represent indicative figures that are subject not only to resource availability, but also to changing dynamics in the development context and national priorities.

Support by UN agencies will include technical support, cash assistance, supplies, commodities and equipment, procurement services, transport, funds for advocacy,

The Government of Albania and the UN Country Team will mobilize financial resources for the programme together, and will develop a resource mobilization strategy to support these efforts.

The resource mobilization strategy will reflect the overall global and national context including the global financial crisis, changing

research and studies, consultancies, programme development, monitoring and evaluation, training activities and staff support. Part of the UN agencies' support may be provided to Civil Society Organizations as agreed within the framework of the Annual Work Plans. Additional support may include partners' access to relevant UN knowledge networks, including rosters of consultants.

<sup>&</sup>lt;sup>4</sup> The contributions from core/regular and non-core/other that are included in the overall indicative budget, exclude funding received or to be received in response to emergency appeals.

<sup>&</sup>lt;sup>5</sup> Details on the financial pictures of this progamme can be found in Annex B

donor priorities, and past experience with the UN Coherence Fund in Albania.

The financial crisis has prompted many Governments in donor countries to re-think their development support strategies. Many 'traditional' donors are going through processes of national budget cuts and emphasize the need for increased focus on fewer countries and fewer themes. On the basis of the above, the donor landscape in Albania is changing significantly.

On behalf of UN Country Team, the UN Resident Coordinator, together with the Government, will lead efforts to mobilize resources for the UN Coherence Fund. UN agencies will contribute their available financial resources, both core and non-core, and will seek to mobilize additional funds as indicated in the gap analysis presented in Annex B.

#### Resource mobilization strategy

Next to an analysis of the financial global context, the forthcoming resource mobilization strategy will articulate initial strategic interventions that the Government and the UN Country Team will jointly undertake, such as:

I. To facilitate communication about the results of the Programme of Cooperation. Prepare high quality, timely, targeted, accessible and user-friendly communication of progress towards results, including intermediate milestones, outcomes and sustained long-term impact. All stakeholders, including beneficiaries and the public at large will be kept duly informed about the progress made.

II. To explore partnerships with new donors including bilateral and multilateral organizations. The strategy will analyse

existing resource mobilization opportunities both in and outside of Albania, with the intention to identify potential new partnerships.

III. To explore new ways of collaborating with the private sector for mutual benefit. In addition, the strategy will include an analysis of positive development trends that are initiated or supported by the private sector and explore how the UN could possibly offer support to further, accelerate or deepen the impact of such positive trends. Global good practice in the area of public-private partnerships will be reviewed and further inform this section.

IV. Organize resource mobilization events where UN-supported initiatives will be presented to specific target groups.

#### **UN Coherence Fund**

The UN Coherence Fund will continue to be a critical mechanism to fund the Programme of Cooperation 2012-2016.

The UN Coherence Fund complements other funding sources such as the core and non-core resources of participating UN Agencies. It is a facility for donors to pool their resources in support of the Programme of Cooperation 2012-2016, including emerging priorities. Donors are encouraged to provide unearmarked, multi-year commitments to increase predictability of funding for UN supported activities.

Allocations to UN agencies are decided by the Joint Executive Committee. The Joint Executive Committee reviews the analysis of submissions by output working groups, using performance based allocation criteria.

The Requests for Funds prepared by the Output Working Groups are based on the

signed Annual Work Plans that directly operationalize one or more outputs. The requests determine the deliverable for which funds are requested and the agency to which the resources should be transferred.

The allocation criteria reward good performance that is recognized and supported by national partners. For the purpose of allocation decisions, the committee will review performance related to meeting the annual indicator targets, fund utilization and degree of completion of activities in previous year(s).

Allocations requested by an UN agency for one output cannot be more than twice the amount of what that the UN agency has already committed to any outputs under the same outcome.

Exceptions are allowed in case of an emergency or fast developing situation that the UN Country Team needs to respond to. Criteria for such situations will be defined, but it is expected that such requests will only rarely be made. Rules and procedures for the allocation of funds will be separately developed.

Following the endorsement of funding requests made by the Output Working Groups to the Joint Executive Committee, the Administrative Agent will proceed with the disbursement of funds to UN agencies as per the Request for Funding that is based on the relevant signed Annual Work Plan presented for the request for funding.

The Administrative Agent for this UN Coherence Fund's is UNDP. UNDP is responsible for the day-to-day financial administration of the fund. A detailed

description of the exact role and responsibilities of the Administrative Agent is provided in the Guidelines of the Coherence Fund and relevant memoranda of understanding will be signed (or extended) to provide the legal background for the above.

#### VII. Communication

he Programme of Cooperation 2012-2016 will be supported by an interagency UN Communication Team. The UN Communications Team was set up in the early stages of the previous One UN Programme, and played a key role in fostering joint communication, communicating on the results achieved under the One UN Programme and on the Delivering as One experience.

In the next programme cycle, building on the above, the UN Communications team aims to influence thinking and behaviour. The upcoming Communication Strategy 2012-2016 will be prepared to reflect the following four components:

- External communication on results
- Advocacy
- Internal communication
- Capacity development

The first category deals with the communication of results and ensures that the work of the UN together with the Government is better known and understood by the public at large and, for instance, even where complicated capacity development projects are taking place, that results are made visible and understandable.

External communication also refers to the sharing of information on results to potential donors. Communication will play a key role in the upcoming resource mobilization strategy.

The second component deals with advocacy linked to programmatic results envisaged in the Programme of Cooperation 2012-2016. Through the development of evidence-based advocacy and communication tools — this component articulates a set of strategic messages and communication tools that are geared to influence thinking and behaviour in support of the results articulated in the programme.

The third component is about the internal communication and especially the communication linked to the ongoing change process that is currently being implemented in order to be able to Deliver as One. This part is to facilitate a smooth information flow between agencies and ensure that trends and facts are readily accessible to staff. This component also deals with the branding work related to UN Albania.

The last component is about capacity development for better communication in support of the achievement of envisaged development results. Tailored trainings are intended to be provided to stakeholders (e.g. a group of stakeholders linked to a specific output) as well as UN staff. This component will facilitate the first two components.

# VIII. Monitoring and Evaluation

onitoring and evaluation is an integral part of Results Based Management. In a results oriented environment monitoring and evaluation concentrates on:

**LEARNING:** Active learning through application of monitoring and evaluation information to the continuous improvement of strategies, programmes and other activities

**PROGRESS**: Monitoring of progress towards development results instead of just inputs and implementation processes

**TIMELY:** Monitoring and evaluation of results in real time, as they emerge instead of as an 'ex-post' activity

**JOINTLY:** Conduct of monitoring and evaluation as joint exercises with development partners

This Programme of Cooperation 2012-2016 will therefore articulate activities that allow for a meaningful and timely measurement of progress conducted by the Government of Albania and the UN together, allowing for learning and adjustment as the programme implementation moves forward.

#### **Monitoring**

The monitoring and assurance activities will focus on progress towards the achievement of results: outputs and outcomes. To facilitate meaningful monitoring activities that can later inform any evaluation that is to be conducted, the results framework specifies clear indicators, baseline and targets as well as the means of verification. To update the status of the indicator each year, the output working groups will be making use of existing

Government data collection and management systems, to the extent possible. Instruments expected to be used include periodic Government surveys (e.g. including the Harmonised indicators on Gender Equality), supplementary studies, joint periodic programme reviews, and independent assessments and evaluations.

Under the Programme of Cooperation 2012-2016 UN agencies intend to bring about greater coherence, simplification and reduced transaction costs. UN agency-specific monitoring. evaluation and reporting obligations to governing bodies and donors will be addressed as an integral part of the overall monitoring and evaluation work of this Programme of Cooperation 2012 - 2016. Duplication of work will be avoided to the extent possible. This means that the reporting formats have to take into account specific requirements that each of the UN agencies are instructed to adhere to and timelines are to be aligned to the extent possible.

Therefore, the output working groups will prepare mid-year and annual reports on one or more outputs<sup>6</sup> to inform the Joint Executive Committee on the progress made towards achieving the output and to substantiate any request for additional funding, as and where appropriate. The Joint Executive Committee will take note of these reports and provide guidance to the respective output working groups as and where it deems appropriate. Likewise the output working groups can also deliberately seek guidance or support from the

prepared for signature so as to reduce and simplify all related procedures including reports, meetings etc.

<sup>&</sup>lt;sup>6</sup> One Annual Work Plan can host more than one output if this follows the institutional arrangements of the Government. For instance, if the Implementing Partner is executing two outputs, only one Annual Work Plan will be

Joint Executive Committee should this assist their work.

The mid-year review will be a 'light' version of an annual review, and reports will be short and concise (e.g. an overview of fund utilization, status of the annual deliverables and main challenges). The annual reports provided by the Output Working Groups will form the basis of the annual UN Report, providing a consolidated programmatic and financial overview of the Programme of Cooperation in a given year. The annual report will be endorsed by the UN Country Team.

In preparation of the annual review by the Government Modernization Committee, each outcome coordinator will coordinate and analyse the reports coming from the various output working groups and provide a general overview and statement on the overall progress made towards the outcome. This includes updating the status of the indicators of the outcome.

It is important to highlight that the UN Coherence Fund (see chapter VIII) allocates funds on the basis of performance based allocation criteria and the mid-year and annual reports constitute an important source of data for scoring the request on the various criteria.

Implementing Partners agree to cooperate with the UN agencies for monitoring all activities supported by the cash transfers and will facilitate access to relevant financial records and personnel responsible for the administration of cash provided by the UN agencies. To that effect, Implementing Partners agree to the following:

- Periodic on-site reviews and spot checks of their financial records by the UN agencies or their representatives
- Programmatic monitoring of activities following the UN agencies'

standards and guidance for site visits and field monitoring,

Special or scheduled audits. Each UN organization, in collaboration with other UN agencies (where so desired: and in consultation with Department of Strategy and Donor Coordination) will establish an annual audit plan, giving priority to audits of Implementing Partners with large amounts of cash assistance provided by the UN agencies, and those whose financial management capacity needs strengthening.

The audits will be commissioned by the UN agencies and undertaken by private audit services. The audits of non-government Implementing Partners will be conducted in accordance with the policies and procedures of the UN agencies.

#### **Evaluation**

A midterm review of the Programme of Cooperation 2012-2016 will be conducted to ensure that the programme is achieving results that are relevant in the Albanian national context, in a cost-effective and sustainable manner. A final evaluation will be carried out to assess overall achievement of results. The final evaluation will take place in the fourth year of the cycle so as to allow it to inform the design of the new programme for the next cycle. The Government and the UN agencies are committed to ensure that evaluations of outcomes and outputs as well as thematic evaluations and evaluations of relevant national policies and programmes are carried out in highly qualitative manner and that the are used to inform programming and implementation of both the Government and the UN.

#### **Knowledge management**

As part of the Joint Inspection Unit 2004 report on 'Managing for Results' one of the nine benchmarks emphasizes the importance of knowledge management to support results based management. For the implementation of the Programme of Cooperation 2012-2016, the UN Country Team will deploy and manage solutions for better technical collaboration among UN agencies through the RBM Advisory Group. The UN Country Team has agreed to cost-share a senior RBM / Knowledge Management Specialist that will technically lead the **RBM** Advisory Committee and support UN agencies in general, with their

work in this field. The RBM Advisory Committee will develop tools for knowledge exchange and measures to enhance knowledge acquisition and utilization.

A knowledge management strategy will be developed to outline the exact strategic interventions in this field. The strategy will have an internal and an external component, meaning that the strategy will not only focus on knowledge management initiatives within the UN, but, where appropriate, also focus on knowledge management initiatives with national partners.

#### IX. Additional Commitments of the Government

he programmatic focus of the Programme of Cooperation 2012-2016 is the achievement of national development priorities, to which the leadership of the Government is paramount.

The Government is committed to achieve national priorities articulated in the National Strategy for Development and Integration 2007-2013 to which the Programme of Cooperation 2012-2016 is Government leadership and coordination is critical to the achievement of these commitments. The Government Coordinating Authority for the Programme of Cooperation 2012 - 2016 is the Department of Strategy and Donor Coordination, whereas the line ministries are in charge of the design, implementation, monitoring and evaluation of of the Annual Work Plans.

Under the overall leadership the Government Coordination Committee, the Department of Strategy and Donor Coordination and the relevant line ministries, in their respective roles as these are described elsewhere in this document, will ensure that sufficient staff at the appropriate level is made available to ensure the timely and effective implementation, monitoring and evaluation of the various elements of this programme. Likewise, there where the Annual Work Plans agreed to deploy UN staff to a line ministry, office space will be made available to accommodate the UN staff member(s).

The Government will assist the UN agencies' efforts to raise funds required to meet the needs of this Programme of Cooperation 2012-2016 and will cooperate with the UN agencies including; providing voluntary contributions to the UN; encouraging

potential donor Governments to make available to the UN agencies funds needed to implement unfunded parts of the programme; endorsing the UN agencies' efforts to raise funds for the programme from the private sector both internationally and in Albania; and by permitting contributions from individuals, corporations and foundations in Albania to support this programme which will be tax exempt for the donor, to the maximum extent permissible under applicable law.

Cash assistance for travel, stipends, honoraria and other costs shall be set at rates commensurate with those applied in the country, but not higher than those applicable to the UN (as stated in the ICSC circulars).

A standard Fund Authorization and Certificate of Expenditures report, reflecting the activity lines of the Annual Work Plans will be used by Implementing Partners to request the release of funds, or to secure the agreement that a particular UN agency will reimburse or directly pay for planned expenditure. The Implementing Partners will use the Fund Authorization and Certificate of Expenditures to report on the utilization of cash received. The Implementing Partner shall identify the designated official(s) authorized to provide the account details, request and certify the use of cash. The Fund Authorization and Certificate of Expenditures will be certified by the designated official(s) of the Implementing Partner.

Cash transferred to the Implementing Partners should be spent for the purpose of activities and within the timeframe agreed upon in the Annual Work Plans only.

Cash received by the Government and national NGO Implementing Partners shall be used in accordance with established national regulations, policies, procedures consistent with international standards, in particular ensuring that cash is expended for activities as agreed in the Annual Work Plans, and ensuring that reports on the utilization of all received cash are submitted to the relevant UN organization within six months after receipt of the funds. Where any of the national regulations, policies and procedures not consistent with international standards, the UN agency financial and other related rules and agency regulations, policies and procedures will apply.

In the case of international Non-Government Organization or Civil Society Organization Implementing Partners, cash received shall be issued in accordance with international standards in particular ensuring that cash is expended for activities as agreed in the Annual Work Plans, and ensuring that reports on the full utilization of all received cash are submitted to the participating UN agencies within six months after receipt of funds.

To facilitate scheduled and special audits, each Implementing Partner that receives cash from a UN agency will provide the UN agency or its representative with timely access to:

- All financial records which establish the transactional record of the cash transfers provided by the UN agency, together with relevant documentation;
- All relevant documentation and personnel associated with the functioning of the Implementing Partner's internal control structure through which the cash transfers have passed.

The findings of each audit will be reported to the Implementing Partner and the applicable UN agencies. Each Implementing Partner will furthermore:

- Receive and review the audit report issued by the authors
- Provide a timely statement of the acceptance or rejection of any audit recommendation to the applicable UN agencies that provided cash and to the auditor, so that the auditors include these statements in their final audit report before submitting it to applicable UN agencies.
- Undertake timely actions to address the accepted audit recommendations
- Report on the actions taken to implement accepted recommendations to the UN agencies and the auditor on semi-annual basis.

## X. Other Provisions

n the event of any significant change in the situation requiring a change in objectives or a need to extend the duration and scope of the planned programme components, the Government will make a formal request to the UN agencies through the representatives of each of the UN agencies and an appropriate amendment to the Programme of Cooperation 2012-2016 will be negotiated.

In the event of a failure by one party to fulfil any of its obligations under this Programme of Cooperation 2012-2016;

- (a) Where the defaulting party is one of the UN agencies, the Government may either (i) suspend the discharge of its own obligations vis-à-vis the defaulting party by giving written notice to that effect to the defaulting party or (ii) terminate the Programme of Cooperation 2012-2016 vis-à-vis the defaulting party by giving written notice of sixty (60) days to the defaulting party; and
- (b) Where the defaulting party is the Government, the UN agency as to which the Government has defaulted either alone or together with all other UN agencies, may either (i) suspend the discharge of its own obligations by giving written notice to that effect to the defaulting party or (ii) terminate the Programme of Cooperation 2012-2016 by giving written notice of sixty (60) days to the defaulting party.

Any dispute between the Government and an UN agency shall be resolved in accordance with the provisions of that organization's

basic agreement with the Government. Any dispute among UN agencies shall be resolved exclusively among UN agencies through the approach identified in the UN Development Group-endorsed dispute resolution mechanism.

The Government will honour its commitment in accordance with the provisions of the cooperation and assistance agreements outlined in the documents listed in Annex C.

The Government shall apply the provisions of the Convention on the Privileges and Immunities of the UN agencies to the agencies' property, funds and assets and to its officials and consultants. In addition, the Government will accord to the agencies and their officials and to other persons performing services on behalf of the agencies, the privileges, immunities and facilities as set out in the cooperation and assistance agreements between the agencies and the Government.

None of the agencies, nor any of their representative officials, advisors or persons performing services on their behalf will be held responsible for any claims and liabilities resulting from operations under the cooperation and assistance agreements, except where it is mutually agreed by Government and a particular agency that such claims and liabilities arise form gross negligence or misconduct of that agency, or its officials, advisors or persons performing services on their behalf.

## Annex A: Results Framework

Outcome 1.1. Strengthen public oversight, civil society and media institutions make authorities more accountable to the public, and better able to enforce gender equality commitments in planning, programming and budgeting processes

Outputs Indicators, Baseline, Target	MOV	Partners	UN Agencies
Indicator 1: Number of functional institutions monitoring the Parliament, Ombudsman, and the anti-discrimination commissioner have the capacity to implement appropriate policy frameworks that ensure transparency and accountability of government  Indicator 2: Number of gender sensitive discussions taking place in parliamentary standing committees annually on child, gender, population health and HIV/AIDS related issues  Baseline: 1 per year per topic Target: 3 discussions in parliamentary standing committees per year per topic field  Indicator 3: % of cases handled by Public administration and Commissioner ending with measures imposed on public authorities  Baseline: 1161 cases processed by Public administration (presumably all against public authorities). 58% (673 cases) ending with measures recommended to public authorities. Five cases handled by the Commissioner Target: Over 60% of cases of Public administration ending in recommendations and measures on public authorities  Over 50% of cases handled by the Commissioner ending with measures imposed on public authorities	Annual and periodic reports on Law on the Children's Rights National Action plan for children Convention on the Rights of the Child committee recommendations Harmonised indicators yearly report. Parliament web site Minutes of the hearing sessions Media reports Public administration and Commissioner Annual reports Parliament public site	Ministry of Labour, Social Affairs and Equal Opportunities, Regional councils, Child's Rights Units, Observatories of the Rights of the Child, Civil Society Albanian Parliament, Ministry of Interior, Department for Strategy and Donor Coordination, Ministry of Education and Science, National Institute of Statistics, Ministry of Health, Institute for Public Health	UNICEF UNDP UN Women UNFPA UNODC WHO

1.1.2. Civil Society and	Indicator 1: Number of media reports and ranking of print	Annual reports by	Albanian Media	UNESCO
media facilitate a public	and online media based upon internationally agreed	Freedom House and EU	Institute,	UNV
demand for human rights,	media indicators on issues related to human development	UNESCO/International	Ministry of Tourism,	UNDP
gender equality and access	and human rights	Programme for the	Culture, Youth and	UN Women
to justice including the	Baseline: Lack or poor professional and ethical reporting	Development of	Sports,	UNICEF
compliance with	on human rights and human development and no	Communication (IPDC)	Albanian Youth	UNAIDS
international legal	measurement according to internationally agreed media	Media Development	Council, Civil Society	WHO
instruments and the	indicators. Around 35 stories annually published in the	Indicators	Organizations,	
Convention on the	printed press	Harmonised indicators	Volunteer-involving	
Elimination of All Forms of	Target: Around 70 professionally written media stories	(the chapter on media	Organisations	
Discrimination against	annually related to human rights and human development	and gender)	Youth,	
Women	and gender equality; out of 70 articles, at least 30 articles	Report produced	Non-Governmental	
	focusing on gender equality and women's empowerment	Consultation meetings	Organizations	
	issues	of the Civil Society	Anti-Discrimination	
		Organizations about	Commissioner	
	<b>Indicator 2:</b> Convention on the Elimination of All Forms of	Convention on the		
	Discrimination against Women shadow reports produced	Elimination of All Forms		
	by Civil Society Organisations and presented to the	of Discrimination		
	Convention on the Elimination of All Forms of	against Women shadow		
	Discrimination against Women committee	report.		
	Baseline: Two reports produced	Convention on the		
	Target: At least one Shadow Convention on the	Elimination of All Forms		
	Elimination of All Forms of Discrimination against Women	of Discrimination		
	report produced and presented	against Women web		
		site		
	Indicator 3: Number of partnership between UN and Civil	Signed agreements		
	Society Organizations in support of monitoring the	with Civil Society		
	implementation of international legal instruments	Organizations, media		
	Baseline: UNDP Gender Project partnered with 15 Civil	and women's group		
	Society Organizations in 2011. UN Women partnered with	Report Cases		
	26 Non-Governmental Organizations. UN Women signed a	neport cases		
	Memorandum of Understanding with the Union of			
	Journalists over proper representation of gender equality			

	issues and women candidates during May 2011 elections  Target: Maintain partnerships with these organizations in the next years with a view to consolidate their skills and support their empowerment  Indicator 4: Number of cases of human rights abuses including the number of cases of gender-based discrimination brought by Civil Society Organizations to national and international protection bodies  Baseline: One complaint filed by Civil Society Organizations with the Anti-Discrimination Commissioner. Zero complaints filed related to gender-based discrimination  Target: At least five complaints/year filed by Civil Society Organizations with the Anti-Discrimination Commissioner. At least one in fivecomplaints related to gender based discrimination			
1.1.3. National and local networks of civil society organizations participate in public policy analyses negotiation, monitoring, lobbying and decision making	Indicator 1: Number of mechanisms and structures holding on-going dialogue between interest/user groups/networks/alliances/Civil Society Organizations at local and national level  Baseline: 1 Country coordinating mechanisms is the structure in place where Civil Society Organizations are part of decision making structures  Target: National and local mechanisms for participation which promote on-going dialogue between duty bearers and rights holders at regional and national levels are in place  Indicator 2: Number of policies and laws prepared/reviewed with consolidated inputs from Civil Society Organizations and/or their networks	Review of UNICEF website Annual publications list. Reports produced at local and national level Draft law on voluntarism National youth Strategy and its National Action Plan Policies revised	Local Government, Ministry of Tourism, Culture, Youth and Sports, Albanian Youth Council (AYC), Civil Society Organizations, Volunteer-involving Organisations (VIO), Youth NGOs	UNDP UNV UNICEF UN Women UNAIDS UNFPA

against Gender-based violence and Domestic violence (2011-2015) developed in consultation with Civil Society Organizations, Domestic violence law Target: Three sectoral strategies and the National Strategy for Development and Integration developed with strong participation of Civil Society Organizations and/or their networks
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Outcome 1.2: Public administration will be supported to enhance capacities, practices and systems for effective delivery of national development priorities and international obligations

Outputs	Indicators, Baseline, Target	MOV	Partners	UN Agencies
1.2.1 National Government	Indicator 1: National Strategy for	National Strategy for	Department for	UNDP
has the technical and	Development and Integration	Development and Integration	Strategy and Donor	UN Women
financial capacity to	reflects issues related to gender and	Progress Report	Coordination (DSDC)	UNFPA
mainstream gender, social	social inclusion	National Millennium	Organization for	
inclusion, population issues,	Baseline: National Strategy for	Development Goals report	Economic Cooperation	
children and Millennium	Development and Integration2007 –	Organization for Economic	and Development,	
Development Goals in policy	2013 in place but limited reflection	Cooperation and Development	Department for	
development and	on issues related to gender and	-Development Assistance	Strategy and Donor	
implementation, as well as	social inclusion	Committee Paris Declaration	Coordination	
coordinate transparently the	Target: Updated National Strategy	Survey/Report	Ministry of Health	
external resources	for Development and	National Millennium	Ministry of Labour,	
	Integration2013 – 2020 reflects	Development Goals Report	Social Affairs and Equal	
	issues related to gender and social	Aid Harmonization newsletter	Opportunities	
	inclusion			
	Indicator 2: Number of capacity			
	development initiatives that			
	promote and enable the use of			
	national procurement and financial			
	systems			
	<b>Baseline:</b> 1 assessment with support			
	of UN			
	Target: 3 assessments conducted			
	Indicator 3: Number of evidence-			
	based gender sensitive annual			
	reports that reflect the component			

	of the NSDI relevant to the			
	respective Ministry			
	Baseline: NSDI Performance based			
	Monitoring framework in place. 17			
	sector and crosscutting strategies			
	monitored (17 annual monitoring			
	reports produced by 11 line			
	ministries)			
	Target: All sector and crosscutting			
	strategies monitored in order to			
	ensure that all components of NSDI			
	are reflected in the respective			
	annual monitoring reports produced			
	by all the line ministries			
1.2.2 The public	Indicator 1: Public Administration	Department of Public	Department of Public	UNDP
administration of Albania is	Academy (PAA) established	Administration annual records/	Administration,	UN Women
equipped to attract, develop	Baseline: Public Administration	Civil Service Commission,	Civil Service	WHO
capacity of and retain high	Academy not in place	European Commission progress	Commission,	
quality civil servants for	Target: Public Administration	report	Ministry of Education	
improved performance,	Academy established by 2014		and Science	
while ensuring equal				
opportunities for women	Indicator 2: Number of line			
and men	ministries that have individual			
	performance management systems			
	that are linked to institutional			
	performance management systems			
	under implementation			
	Baseline: No ministries have this			
	linkage in place			
	Target: 3			
	Indicator 3: Number of highly			

1.2.3 State institution and non-Government institutions have the capacity to manage the demand, supply and use of disaggregated data for policy-making, service delivery and reporting	qualified male and female professionals from abroad employed in the public service  Baseline: 31 currently in the public administration, out of which 10 are women (Brain Gain supported and Government of Albania supported through salary supplements)  Target: 100, at least 40% women  Indicator 1: Number of institutions that regularly collect, analyze and publish sex disaggregated data  Baseline: Few  Target: 5  Indicator 2: Number of current survey — and census-based gender sensitive knowledge products available for use by policy makers and the general population  Baseline: Not known  Target: 10 of which 5 are web-based  Indicator3: National Strategy for the implementation of the 2008 System of National Accounts (SNA) and related economic statistics developed  Baseline: No strategy  Target: Strategy elaborated  Indicator4: Number of INSTAT press	Status of Women Report Annual Progress Report of the National Strategy on Gender- based violence and domestic violence Fourth periodical report on the Convention on the Elimination of All Forms of Discrimination against Women Ministry of Interior annual reports Labour Force Survey Periodic report on Law on the Children's Rights, National Action plan for children, Convention on the Rights of the Child committee recommendation	National Institute of Statistics, Ministry of Labour, Social Affairs and Equal Opportunities, Local Government units, Universities, Civil Society, Institute of Public Health, Ministry of Agriculture, Food and Consumer Protection, Ministry of Interior, Ministry of Foreign Affairs, Ministry of Health, Ministry of Education and Science, Ministry of Economy, Trade and Energy	IOM UNFPA UNDP FAO UNECE UNICEF ILO WHO UN Women UNESCO
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1.2.4 Legal and technical foundation for reform, innovation and Information and Communications Technology, including infrastructure and e-services, in place	conferences on economic statistics for the users Baseline: 0 Target: 4 Indicator 1: Availability of national broadband network Baseline: No Targets: Yes Indicator 2: Number of basic eservices for male and female citizens as well as businesses Baseline: Limited	UNDESA "e-government" Survey (bi-annual) Millennium Development Goals Report National Strategy for Development and Integration Progress Reports ITU Reports	Ministry of Innovation, Information Technology and Communications, National Agency for Information Society	UNDP WHO
	Indicator 3: Availability of legislative and regulatory framework for Geographic Information System and "Rights of Way"  Baseline: No Target: Yes	UNDESA "e-government" Survey (bi-annual) Millennium Development Goals Report National Strategy for Development and Integration Progress Reports ITU Reports		

1.2.5. State institutions and	Indicator 1: Number of national	Policy documents	Ministry of Labour,	UNDP
local governments have the	policy documents with gender	Legal proposals documents	Social Affairs and	UNICEF
technical capacity to	specific objectives and indicators	Legislative proposals submitted	Equal	UN Women
mainstream gender issues	Baseline: Four strategies (the		Opportunities,	UNFPA
into legislation, strategies,	Reproductive health, HIV/AIDS,		Ministry of Justice,	FAO
policies and budgetary	Elderly, and the Gender equality		Ministry of Interior,	WHO
processes, and to implement	one) contain gender specific		Ministry of	ILO
a women's economic	objectives and indicators		Agriculture, Food	
empowerment strategy	Target: Four new strategies,		and Consumer	
	including the next National Strategy		Protection,	
	for Development and Integration		Department for	
	and Justice Strategy contain gender		Strategy and Donor	
	specific objectives and indicators		Coordination, Local	
			governments	
	Indicator 2: Number of legal			
	proposals containing reference to			
	different potential effects for men			
	and women in their explanatory			
	report (mandatory per the Gender			
	equality legislation)			
	Baseline: Two legislative changes in			
	2010			
	Target: At least five legislative			
	proposals			

Indicator 3: Number of state institutions and local government	Line Ministries Monitoring & Evaluation (M&E) Documents	Ministry of Finance,
that have incorporated gender responsive planning and budgeting Baseline: Almost zero Target: 10 of which at least 4 are local governments  Indicator 4: % of total budget for the implementation of the women economic empowerment strategy effectively mobilized from the state budget Baseline: 0 Target: 50%	Ministries planning, budgeting and M&E documents.	Ministry of Labour, Social Affairs and Equal Opportunities, Department for Strategy and Donor Coordination, Ministry of Interior

Outcome 1.3: Government meets international obligations and standards for juvenile justice, managing migration and the fight against organized crime and corruption

Outputs	Indicators, Baseline, Target	MOV	Partners	UN Agencies
1.3.1 A child friendly justice system has the capacity to serve juveniles in conflict with law, victims and witnesses of crimes and children under the age of criminal prosecution	Indicator 1: % of juvenile offenders diverted Baseline: 20% (sex disaggregated) Target: 35% (sex disaggregated)  Indicator 2: Length of pre-trial detention for juveniles Baseline: 5 – 7 months Target: 2 – 4 months  Indicator 3: System in place to monitor that child victims and witnesses are treated according to standards Baseline: No Target: Yes	Ministry of Justice Statistics Official gazette System assessment and evaluation reports	Ministries of Justice (Codification, Probation, Penitentiary); Ministry of Education and Science, Ministry of Labour, Social Affairs and Equal Opportunities, Ministry of Interior, the High Council of Justice prosecution, magistrate school, Ombudsman Key Albanian and international NGOs working on Juvenile Justice	UNICEF UNODC
1.3.2 State institutions have the capacity to ensure a unified response to organized crime in line with international standards and norms	Indicator 1: Percentage of Border Control Police Officers benefited from joint trainings on the fight against cross border crime Baseline: 80% of Border Control Police Officers have benefited from joint training (as of 2010) Target: 100% At least 30% of the trainees are women Indicator 2: Percentage of seizure on in-	Annual reports; Seizures reports; Statistical analysis of reported and historical information.	Albanian State Police Directorate through the Border and Migration Department; Anti Organized Crime Department; Training Department; Albanian General Customs Directorate;	UNODC IOM UNICEF

	coming and out - going illicit trafficking increased  Baseline: 100% of the cases in the Anti-Human Trafficking area discovered (2010); 711 narcotic cases with 891 persons processed and 683 persons arrested (2010)  Target: Maintain the good results in		Serious Crime Prosecution Office	
	Anti-Human Trafficking; 90% of narcotic			
	trafficking, cultivation and distribution cases discovered and processed			
1.3.3 Key line ministries have the capacity to efficiently manage migration and asylum	Indicator 1: Number of policy documents on migration management developed  Baseline: Policy provisions laid down in the 1 <sup>st</sup> National Strategy on Migration and its Action Plan (2005-2010)  Target: At least 1 national policy document on migration management for period of 2011 – 2016formulated and approved by Government of Albania  Indicator 2: Percentage of migrants accessing migration related service  Baseline: 1% namely, 544 Albanian returning migrants registered and seeking reintegration assistance (2010)  Target: 100% of potential and returning female and male migrants registered and assisted	Periodic reports by Inter-ministerial/ institutional committees on Migration and crime and Measures against Organized Crime, Trafficking and Terrorism Decisions of the Council of Ministers on the approval of national strategies Periodic reports of the Ministry of Labour (Leader Technical Committee on Migration) and the Periodic Report of the inter-institutional Committee on	Ministry of Interior, Ministry of Foreign Affairs, Ministry of Labour, Social Affairs and Equal Opportunities, Ministry for European Integration	IOM UNHCR UNDP ILO UNODC

	Indicator 3: Percentage of persons in need of international protection enjoying rights guaranteed by the Albanian asylum system  Baseline: 150 persons enjoyed protection in Albania until April 2011  Target: 100% of asylum seekers assisted (disaggregated)	Measures against organized crime, trafficking and terrorism (in charge of monitoring the implementation of the Reintegration Strategy for Albanian Citizens (2010-2015) UNCHR annual reports		
1.3.4 Local government and state institutions have the capacity to establish appropriate frameworks for full and effective implementation of the United Nations Convention against Corruption	Indicator 1: Laws, procedures, functions and mandates of anti-corruption bodies reviewed and necessary amendments or reforms identified  Baseline: No legislation and institutional framework reviewed and policy paper developed and made available  Target: Yes, 1 analytical paper to be produced  Indicator 2: Percentage of anti-corruption authorities, investigators and prosecutors benefited from specialized training on investigation and prosecution of corruption including case management, enforcement measures, preventive mechanism, mutual legal assistance, forfeiture and asset recovery  Baseline: Limited	Printed documents and laws; Training materials and records; Reports; Transparency International, European Commission Project	Department of Internal Audit and Anti-Corruption; Ministry of Justice; Civil Service Commission; Department of Public Administration, Auditor General's Office, Police, Customs, General Prosecutor's Office; Asset Recovery Unit; Civil Society, Local governments, Transparency International	UNDP

<b>Target:</b> 70 % of anti-corruption authorities, investigators and prosecutors trained		
Indicator 3: Score on the perception of Corruption Baseline: 3.3 (2010) Target: 4.0 (2016)		

Outcome 2.1 Government, trade organizations and the private sector support inclusive and sustainable economic growth through enhanced regulatory frameworks, trade facilitation and investment promotion

Outputs	Indicators, Baseline, Target	MOV	Partners	UN Agencies
2.1.1. Ministry of Economy, Trade	Indicator 1: AIDA has capacity to manage,		National Institute of	<sup>7</sup> UNCTAD
and Energy and other state	track and attract FDI coming into Albania		Statistics,	UNDP, UNIDO
institutions have the capacity to	Baseline: AIDA established by law,		Ministry of Economy	UNWomen
collect, produce and	currently being staffed		Trade and Energy,	
communicate data related to	Target: AIDA has established an FDI		Eurostat	
Foreign Direct Investment,	database and e-portal, and produces			
including the data on gender	annual reports			
implications of Foreign Direct	'			
Investment	Indicator 2: Knowledge products created on the impact of FDI on job creation (by gender) and on women economic empowerment			
	<b>Baseline:</b> Unknown, to be established through survey			
	<b>Target:</b> Regular gender sensitive analysis on FDI related effects on job creation and economic empowerment conducted			
2.1.2. State institutions have the	Indicator 1: Number of businesses using		Ministry of Economy	UNDP
capacity to promote	the BRIC services of AIDA (Albanian		Trade and Energy,	UNIDO
competitiveness of enterprises,	Agency for Investment Development)		Albanian Agency for	UNCTAD
supply chain integration and	Baseline: 0 (AIDA established in 2011)		Investment	ITC
investment	Target: 200		Development, Ministry of Foreign Affairs,	ILO FAO
	Indicator 2: Number of national		Ministry of Agriculture,	
	institutions providing assistance to SMEs		Food and Consumer	

<sup>.</sup> 

<sup>&</sup>lt;sup>7</sup> UNCTAD, UNDP, UNIDO, ILO, ITC, FAO and UNECE are member of the Inter-agency Cluster on Trade that will support the delivery of the outputs under this outcome.

	for compliance with international standards and/or EU regulations Baseline: Number in 2011 Target: 2 new institutions  Indicator 3: Transparent regulatory framework improving investment climate Baseline: 0 Target: On-line portal presenting investment and business rules and procedures		Protection, support institutions, private sector	
2.1.3. State and non-State institutions have the capacity to empower associations for consumer protection	Indicator 1: % of complaints received through the Consumer Complaints Management System resolved Baseline: 0 (Consumer Complaints Management System established in March 2011) Target: 60%  Indicator 2: Number of companies that subscribe to Corporate Social Responsibility principles by being a member of the Global Compact Baseline: 35 companies are members of the Global Compact Target: 100 companies are members of the Global Compact  Indicator 3: Number of specific measures on market surveillance adopted by the government with the participation of consumers associations	Consumer Complaints Management System website Consumer Protection Commission annual reports Ministry of Economy Trade and Energy report	Ministry of Economy Trade and Energy, Consumer Associations	UNECE UNDP UNIDO UNCTAD

	Baseline: 0 Target: 2			
2.1.4. Governmental trade control agencies and the business community enabled to simplify, harmonize, and automate trade information gathering and customs operations through the Single Window	Indicator 1: Increased cooperation of Government agencies and the business community in a Customs Single Window environment, through data harmonization (electronic issuance, control and monitoring of licenses/certificates/authorizations)  Baseline: 2 agencies  Target: At least 5 agencies and business organizations	Reports of Ministry of Economy Trade and Energy and the other government agencies	Ministry of Economy Trade and Energy, Albanian Customs, private sector, European Commission, World Customs Organization	UNCTAD UNECE UNODC

Outcome 2.2: National authorities and institutions, the private sector and the general public protect, preserve and use natural resources more sustainably, with consideration to the impacts of climate change and to the achievement of European environmental standards

Outputs	Indicators, Baseline, Target	MOV	Partners	UN Agencies
2.2.1 The National Government	Indicator 1: Selected areas of national	Records of Ministry of	Ministry of	UNEP
has legal and regulatory	legal framework in compliance with EU	Environment, Forests	Environment,	UNDP
mechanisms ready for	legislation and economic instruments for	and Water	Forests and Water	UNESCO
implementation and ensures	environment available	Administration and	Administration,	UNIDO
compliance with Multilateral	Baseline: Limited number of economic	Official Gazette	Ministry of	UNECE
Environment Agreements and the	instruments, limited financial self-	EU Progress Reports	Economy, Trade and	IAEA
Rio Principles	sustainability and technical capabilities	EU progress monitoring	Energy	
	Target: Environment Fund established,	reports on environment		
	laws on excises and environment-related	chapter		
	taxes amended and relevant Euratom	Reports prepared		
	Treaty obligations met	for/by various		
		international		
	Indicator 2: Number of climate change	conventions		
	adaptation and mitigation measures	secretariats		
	prepared.	Project reports		
	Baseline: 0			
	Target: At least 5			
2.2.2 Relevant line ministries have	Indicator 1: Number of	Project reports	Ministry of	UNICEF
the organizational, technical and	roundtables/workshops conducted and	Ministry of Education	Education and	UNESCO
financial capacity to mainstream	information dissemination on specific	records	Science,	UNV
environment into national policy	policies, such as waste management,	Project evaluation	Ministry of	UNDP
frameworks, ensure participation	biodiversity, and climate change for	Report by Ministry of	Environment,	
and expansion of the education	selected target groups	Education and/or	Forests and Water	
for sustainable development in	Baseline: Limited number of events	Ministry of	Administration,	
schools and implement public	Target: Minimum 20 events	Environment, Forests	Civil Society	
awareness on environment	Indicator 2: Percentage of schools, that	and Water		

	have incorporated systemable	Administration		
	have incorporated sustainable	Administration		
	development & environmental			
	awareness modules for the grade 1-5			
	students, that contain a gender			
	perspective into their curriculum			
	Baseline: 20% of grade 1-5 student			
	<b>Target:</b> 50% of grade 1-5 student			
	Indicator 3: Number of schools making			
	better use of educational material on			
	environmental protection, sustainable			
	development produced and utilized by			
	youth such as the Teaching Resource Kit			
	for Mountain Countries and the			
	Biodiversity Learning Kit (developed with			
	the Convention on Biological Diversity			
	Secretariat)			
	<b>Baseline:</b> No exact figure available			
	1			
	Target: 100 secondary schools			
2.2.3 Key state institutions and	Indicator 1: Number of operational	Project records	Ministry of	ILO
sub-national stakeholders have	waste management facilities in rural	EU Progress Report	Environment, Forest	UNDP
the capacity to manage a number	areas	State of Environment	and Water	UNEP
of public projects in such a way	Baseline: Limited/no waste	Report	Administration	UNIDO
that the negative impact on the	management facilities at local levels	Project records	Ministry of	
environment and human health is	Target: Approx. 50 waste management	EU Progress Report	Economy, Trade and	
reduced	facilities at local level	State of Environment	Energy	
	Indicator 2: Number of hotspots cleaned	Report		
	and certified in collaboration with the	ILO Assessment report	Private Sector	
	Government's national programme for	,	Ministry of Labour,	
	ammunition disposal		Social Affairs and	
	Baseline: no detailed assessment of		Equal Opportunities,	
	extent of risk for population done		National	

	Target: 3 hotspots cleaned and certified  Indicator 3: Assessment report on green jobs prepared, including		Employment Service	
	recommendations for creation of national strategy on green jobs  Baseline: No strategy  Target: Assessment carried out and capacity built of Government officials on green jobs and designing related policies			
2.2.4 National government and state institutions have the capacity to promote energy efficiency and make informed decisions on the use of green house gas free energy resources, including the analysis of climate change risks	Indicator 1: Assessment completed and documented in support of governmental decision-making to include in the revised National Energy Strategy measures for energy efficiency enhancement and use of greenhouse gas-free energy resources Baseline: "Regional Analysis of Policy Reforms to Promote Energy Efficiency and Renewable Energy Investments" (UNECE, 2010)  Target: Comprehensive and gender sensitive assessment documentation available for Government adoption  Indicator 2: Number of legal acts passed and financial mechanisms and tools used by Government, banks and other institutions to promote the use of greenhouse gas-free energy and energy efficiency  Baseline: Limited actions to promote	Ministry of Economy, Trade and Energy records Project reports Official Gazette	Ministry of Economy, Trade and Energy, Ministry of Environment, Forest and Water Administration	IAEA UNECE UNDP UNEP UNIDO
	energy efficiency and use of greenhouse			

2.2.5 State institutions and local governments have the capacity to manage disaster risk preparedness and prevention, and integrate specific plans for the national heritage sites	gas-free energy Target: Minimum one legal act and one financial instrument in support of greenhouse gas-free resources and energy efficiency  Indicator 1: Number of preparedness and response plans (national and local) including for Cultural/World Heritage Sites prepared with participation of women and men from the community to reflect improved information on multiple risks in high risk areas  Baseline: National Action Plan for Civil Emergencies (2005); No disaster preparedness/response planning included in local development plans	National/local development plans. Study on Volunteerism Project Report Record of Civil Emergency Department	Ministry of Interior Ministry of Environment Ministry of Tourism, Culture, Youth and Sports Ministry Of Defence Local government Local government Cultural/World Heritage Sites	UNDP UNESCO UNV
	Indicator 2: Community support provided for the implementation of the disaster risk management plans, including site manager and stakeholders training for Cultural/World Heritage Sites  Baseline: No systematic support provided to the communities  Target: Ten communities receive support		Managers and local public-private stakeholders	

Outcome 3.1: Institutional capacities, frameworks and policies meeting international standards promote equitable and sustainable regional development focusing on land use and livelihoods for women and men, agriculture, tourism and cultural and natural heritage management

Outputs	Indicators, Baseline, Target	MOV	Partners	UN Agencies
3.1.1 National Government	Indicator 1	National Strategy for	Ministry of Interior,	UNDP
and state institutions have the	EU Instrument for Pre-Accession	Development and	Department for Strategy	UNICEF
capacity to coordinate and	Assistance (IPA) programming documents	Integration progress report	and Donor Coordination,	UN Women
manage long-term	extended to cover the new EU	Administrative records	Ministry for European	IFAD
programming of EU pre-	programming cycle	Official Strategic	Integration,	WHO
accession funds for regional	Baseline: Advanced draft Strategic	Coherence Framework and	Ministry of Public Works	IOM
development and domestic	Coherence Framework and Operational	Operational Programme	and Transportation,	ILO
regional development policy	Programme for Regional Development for	for Regional Development	Ministry of Economy	
	2012-13 exist	documents	Trade and Energy,	
	Target: Strategic Coherence Framework	National Regional	Ministry of	
	and Operational Programme for Regional	Development Policy and/or	Environment, Forests	
	Development 2014-20 developed	Law on Regional	and Water	
		Development existence	Administration, Ministry	
	Indicator 2	Administrative records on	of Agriculture, Food and	
	National policy on domestic regional	the mode of operation and	Consumer Protection,	
	development is adopted, as part of the	results of Regional	Ministry of Education	
	National Strategy for Development and	Development Fund	and Science,	
	Integration, and implemented	Administrative records on	Ministry of Health,	
	Baseline: Draft strategy/policy exists	existence of newly	Ministry of Tourism,	
	Target: Policy adopted	developed regional	Culture, Youth and	
		strategies within the	Sports, Ministry of	
	Indicator 3	national Regional	Finance	
	The objectives and criteria of the	Development context	Ministry of Labour,	
	Regional Development Fund for		Social Affairs and Equal	
	allocation of resources redefined in line		Opportunities	
	with the domestic regional development		Regional and local	
	policies		governments and socio-	

	Passling, Degianal Development Ford		economic stakeholders	
	Baseline: Regional Development Fund			
	criteria based on individual Local		including civil society	
	Government Unit requests		and private sector	
	Target: Regional Development policy is			
	one of key allocation criteria			
	Indicator 4			
	Number of coordinated and gender			
	sensitive regional strategies and			
	implementation/financing modalities			
	developed in accordance with national			
	and regional priorities and contextual			
	prospects			
	Baseline: 0			
	Target: 6			
3.1.2 State institutions and	Indicator 1: Number of staff of the	Analysis of data of Small	Ministry of Food,	FAO
decentralized regional offices	Ministry of Agriculture, Food and	Medium Enterprises and	Agriculture and	UNDP
have the capacity to formulate	Consumer Protection trained on regional	rural unemployment as	Consumer Protection	IFAD
and implement gender	rural development programmes in line	collected by national	Consumer Protection	IAEA
sensitive policies and	with EU Consumer Application Policies	authorities		II (E) (
programmes for sustainable	Baseline: Ministry of Agriculture has only	Analysis of data on food		
economic growth, rural	preliminary, basic technical capacity and	safety and volumes of		
development, land resources	experience in implementation regional	trade of smallholders'		
management, and rural	rural development programmes	products collected by		
poverty reduction, aligned	Target: At least 100 staff of the Ministry	national authorities		
with European economic	of Agriculture trained in rural	(Ministry of Agriculture,		
integration requirements and	development programmes	Food and Consumer		
programmes		Protection, Ministry of		
	Indicator 2: Availability of training	Health, National Institute		
	material, including a manual on good	of Statistics)		
	practice that provides experience and	Analysis of data on rural		
	procedures for rural development	poverty collected by		
	projects	national authorities		

Rac	seline: No material available	(National Institute of	
	rget: Training material, including a	Statistics)	
	inual on good practice that provides	Statistics	
	perience and procedures for rural		
The state of the s	velopment projects		
dev	velopinent projects		
Ind	licator 3: Database on fisheries and		
	uaculture, a statistical background		
	ablished		
	seline: 0		
	rget: Database about marine bays,		
	es, water reservoirs and lagoons, rivers		
	d canals, water bodies, finfishes,		
	ellfishes and crustaceans, aquaculture		
	ms of Albania and fisheries data in		
	panian waters		
7.10	varian waters		
Inc	dicator 4: Knowledge and skills on		
late	est fisheries and aquaculture		
mai	nagement and techniques provided to		
the	e people engaged in the fishery and		
aqu	uaculture sector		
Bas	seline: 0		
Tar	rget: 3 workshops and trainings, 10		
pec	ople/training		
Ind	licator 5:		
Sma	all and medium businesses supported		
in t	the target rural mountain areas		
Bas	seline: Level when project/activities		
star	rt		
Tar	rget: 5000 businesses supported		
Ind	licator 6: Availability and use of		

	national land consolidation strategy Baseline: 0 Target: One national land consolidation strategy prepared Indicator 7: Number of smallholders trained in good hygiene practices Baseline: 0 Target: 60			
3.1.3 Legal institutions have	Indicator 1: Number of national policies	New fiscal and financial	Ministry of Tourism,	UNESCO
the capacity to effectively	and strategies on tourism and	mechanisms in place to	Culture, Youth and	UNDP
manage and promote cultural	cultural/natural heritage that are in line	ensure that international	Sports	IAEA
and natural heritage, as well as	with international standards	standards are adhered to		
tourism	Baseline: National law on culture	Implementation of the	National Tourism	
	upgraded to meet international standards	revised and endorsed	Agency	
	but not yet approved or implemented - National law on museums was last	Culture Sector Strategy		
		started Cultural horitage		
	updated in 2003 - National law on tourism upgraded to	Cultural heritage staff/trainees' assessment		
	international standards and approved in	tools and questionnaires to		
	2007	be disseminated and filled		
	- Tourism Sector Strategy 2007 – 2013	in before and after the		
	approved and being implemented	trainings/intervention to		
	- Cultural marketing strategy drafted	gauge the impact of		
	Target: 1 national law on museum	intervention on the		
	aligned to international standards and	performance of the		
	approved	cultural heritage staff		
		Four artisans' incubators		
	Indicator 2: Availability of national	up and running. The		
	strategy on culture is budgeted,	number of artisan		
	resourced	beneficiaries disaggregated		
	Baseline: Draft exists	by gender and the data		

Targ	get: Yes	reflecting enhanced	
		participation in	
	icator 3: Number of culture heritage	fairs/events	
staff	ff trained on protection, management	Questionnaires to be filled	
and	d promotion of cultural and natural	by the artisan beneficiaries	
herit	ritage	before and after the	
Base	seline: 50 cultural heritage staff	establishment of the	
trair	ined under the Culture Heritage and	incubators reflecting the	
Soci	ial Economic Development	increase in income	
Mille	lennium Development Goals Fund	generation disaggregated	
Joint	nt Programme (2009-2011)	by gender	
Targ	get: 150 cultural heritage staff		
Indic	icator 4: Number of artisans'		
incu	ubators established to enhance the		
mar	rket outreach while ensuring for		
com	npetitiveness through qualitative		
prod	ducts		
Base	seline: 1 Artisans' incubator in		
Gjiro	okastra established by UN, Minister of		
Tour	urism, Culture, Youth and Sports and		
Gjiro	rokastra municipality to be replicated.		
Netv	twork of artisans engaged with		
trad	ditional craftsmanship		
Targ	get: 4 artisans' incubators up and		
1	ining		
	-		

Outcome 3.2: The public, including marginalized groups and communities, better receive equitable, inclusive and accountable decentralized services from regional and local governments

Outputs	Indicators, Baseline, Target	MOV	Partners	UN Agencies
3.2.1 Central government has the	Indicator 1:	Decentralization	Ministry of Interior,	UNDP
capacity to implement an	Decentralization strategy under	Strategy	Ministry of Finance,	UN Women
approved decentralization	implementation with clear action plan,	National Strategy for	Local governments,	
strategy as well as undertake local	Monitoring & Evaluation framework and	Development and	Civil society.	
governance and fiscal reforms	budget allocated	Integration Progress	Association of	
	<b>Baseline:</b> Decentralization strategy under	Report	municipalities	
	development	Administrative records		
	Target: Strategy approved and being	from Ministry of		
	implemented	Interior, Ministry of		
		Finance and/or		
	Indicator 2:	Regional/local		
	The existence of clear roles and	Authorities		
	competencies of first and second tiers of			
	local government			
	Baseline: Still some unclear roles and			
	competencies between central			
	government and two tiers of local			
	government			
	Target: Roles and competencies of first			
	and second tiers of local government			
	clearly defined			
	Indicator 3:			
	Gender mainstreamed in the			
	decentralization strategy and fiscal			
	reform			
	Baseline: No gender indicators currently			

	aviatia the atmetern.			
	exist in the strategy			
	Target: Gender sensitive objectives and			
	indicators integrated into the revised			
	decentralization strategy and fiscal			
	reform			
3.2.2 In support of a high quality	Indicator 1: Number of functioning inter-	Administrative records	Local government and	UNDP
system of decentralized	municipal cooperation schemes	from Ministry of	other relevant bodies,	UN Women
administrative services local	developed including response to	Interior, Ministry of	Ministry of Interior,	UNAIDS
governments have the capacity to	domestic violence	Finance and/or	line Ministries	
ensure accountability by	Baseline: 0	Regional/local	Association of	
introducing cost-effective tools	Target: 3	Authorities	municipalities	
including inter-municipal		Inter-municipal		
cooperation schemes	<b>Indicator 2:</b> Number of studies on service	cooperation legal and		
	delivery performance and satisfaction	administrative		
	levels for men and women	documents		
	Baseline: 0	Annual Progress Report		
	Target: 3	on the implementation		
		of National Strategy on		
		Gender-based violence		
		and domestic violence		
		2011-2015		
		Convention on the		
		Elimination of All Forms		
		of Discrimination		
		against Women		
		concluding observations		
		Surveys and evaluations		
3.2.3 Marginalized groups are	Indicator 1: Number of municipalities	Administrative records	Local governments	UN Women
adequately targeted by local and	planning, budgeting and providing gender	of districts,	Civil society	UNDP
regional government	sensitive social services to most at risk	municipalities and	Association of	UNAIDS
and these groups have equal	populations	communes	municipalities	UNV
access to basic and social services	Baseline: 2 municipalities with gender	Annual work plans of	Regional Coordination	IOM
	responsive policies	districts, municipalities	Committees on Roma	
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Target: 6 local government units with social services to most at risk populations, including 4 with gender responsive policies  Indicator 2: number of policies and plans on social services developed or improved with participation of Civil Society Organizations and marginalized groups Baseline: 2011 Community Based Scorecards in 7 regions Target: Increased scores of at least 30% of targeted social services	and communes Score cards Administrative records Number of policy documents developed as a results of participation of Civil Society Organizations and marginalized group	
Indicator: Number of regional coordination committees established Baseline: 3 Regional Coordination Committees established Target: 6 Regional Coordination Committees on Roma established		

Outcome 4.1: The rights of disadvantaged individuals and groups are equally ensured through legislation, inclusive policies, social protection mechanisms and special interventions

Outputs	Indicators, Baseline, Target	MOV	Partners	UN Agencies
4.1.1 Gender sensitive social	Indicator 1: Entitlement packages and	Administrative	Ministry of Labour,	UNAIDS
protection policies and legislation	eligibility criteria reformed in accordance	records,	Social Affairs and	UNFPA
reformed to ensure that the	with best global practice, to ensure that the	Living Standards	Equal Opportunities,	UNDP
rights of the vulnerable groups	needs of poor people are met	Measurements	State Social Services,	UNICEF
are met	Baseline: Entitlement package and	Survey, Progress	local government, Civil	UNODC
	eligibility criteria do not meet global	Report of Social	Society Organizations	IOM
	standards	Protection Strategy	Ministry of Interior –	UN Women
	Target: Entitlement package and eligibility	Mapping and	Office of the National	ILO
	criteria do meet global standards	assessment tool of	Anti-Trafficking	
		Child Protection	Coordinator,	
	Indicator 2: Administration of social	system;	Ministry of Health,	
	protection reformed to reduce	Administrative	Ministry of Education	
	inclusion/exclusion error percentage	Records; State Social	and Science	
	Baseline: Current inclusion/exclusion error	Services periodical		
	percentage estimated at 30-40%	reports		
	Target: Inclusion/exclusion error	Annual reports of		
	percentage estimated at 5%	Office of the National		
		Anti-Trafficking		
	Indicator 3: % of persons with disabilities,	Coordinator		
	including children deinstitutionalized and	Trafficking in Persons		
	eligible to limited guardianship	Report		
	Baseline: To be established in 2013	Group of Experts on		
	Target: 70%	Action against		
		Trafficking in Human		
	Indicator 4: Number of legal acts	Beings evaluation		
	addressing issues related to trafficking in			
	human beings and children			
	Baseline: Legal provisions laid down in			

	various anti-trafficking laws and bylaws  Target: 1 inclusive bill law on anti- trafficking  Indicator 5: Percentage of identified Victims of Trafficking receiving assistance and protection  Baseline: 96 Victims of Trafficking assisted during 2010  Target: 100% of the identified Victims of Trafficking assisted, protected and reintegrated			
4.1.2 Capacities of the government and relevant partners, including civil society, strengthened to plan, monitor and evaluate, including from a gender perspective, the implementation of improved social inclusion policies	Indicator 1: % of vulnerable and most-atrisk groups that have access to quality basic services  Baseline: 30% of which at least 50% are women  Target: 70% of which at least 50% are women  Indicator 2: New Social Inclusion Strategy, its Action Plan and Monitoring & Evaluation system developed in participatory way  Baseline: National social protection and social inclusion strategies due to expire in 2012/2013  Target: Social inclusion policies specifically targeting vulnerable groups in place/revised and budgeted for	Demographic Health Surveys Bio-behavioral Surveillance Survey United Nations General Assembly Special Session Universal Access indicators State Social Services periodic reports Social Inclusion Progress Report	Institute of Public Health, Ministry of Health, Health Insurance Institute, Institute for Public Health, State Social Services	UNAIDS UNFPA UNICEF UNODC UNDP UNV UN Women

4.1.3 Reformed policies and	Indicator 3: Number of new laws and secondary legislation supported to ensure conformity with the Convention on the Rights of Persons with Disabilities  Baseline: No laws and secondary legislation in place; concept of accessibility not understood as a crosscutting issue  Target: At least 6 new laws, secondary legislation and practical guidelines on implementation in place  Indicator 4: Number of Local Government units with inclusive social policy services in place  Baseline: Not known  Target: 45  Indicator 1: % of Local Governments with	Desk review reports,	Ministry of Labour,	UNICEF
mechanisms in place to ensure child care system in accordance with best international standards	community care plans/integrated social services that protect vulnerable children and their families (including protection of	community care plan documents, admin reports, prevalence	Social Affairs and Equal Opportunities, State Social Services,	
and protection of boys and girls	adolescents from harm)	and impact surveys,	Faculty of Social	
from abuse, neglect, violence,	Baseline: 8%	Trans Monee,	Sciences	
exploitation and harm	Target: 70%	Demographic Health	Ministry of Interior,	
	Indicator 2: % of social workers/Child Protection Workers equipped with basic social work knowledge and communications skills through pre and in service training Baseline: Not available, to be conducted in 2012 Target: 50%	Surveys	Local Governments, Ministry of Education and Science, Institute for Public Health, civil society and youth	

	Indicator 3: Number of harmonized child-focused social services policies, actors and factors at central, regional and local level and child care system reformed (alternative care system for vulnerable children)  Baseline: Assessment of existing systems analyses to be conducted in 2012  Target: 70%			
4.1.4 Policies and measures	Indicator 1: % of increased access to basic	Roma survey UNDP	Ministry of Labour,	UNICEF
improved and implemented to	services for Roma boys and girls	and UNICEF	Social Affairs and	UNDP
ensure the rights of Roma are	Baseline: No baseline data specifically for	Approval of web-	Equal Opportunities,	IOM
promoted for their social inclusion and sustainable	Roma, to be conducted Target: 100%	based system by Inter- ministerial committee	State Social Services, Ministry of Interior,	UNV UNFPA
livelihoods	Target. 100%	responsible for	Local Governments,	ONIFA
iiveiiiioous	Indicator 2: Monitoring and reporting	overseeing the	civil society	
	system of National Roma Decade National	implementation of		
	Action Plan (NAP) operational at central	Roma Decade Action		
	and local government level	Plan		
	Baseline: Six line ministries, and local	Directives from line		
	governments units in all regions do not	ministries which make		
	have a unified reporting on the 117	the criteria for		
	indicators of the National Action Plan	accessing public/social		
		services more		
	Target: Progress reports on Roma Decade	inclusive towards	Anti-Discrimination	
	National Action Plan generated annually	situation of Roma	Commissioner, State	
	through the web-based reporting and monitoring system	populations; 2011 survey; Government	Committee on Minorities,	
	monitoring system	statistics	Department on	
	Indicator 3: Criteria and guidelines in place	Statistics	Strategy and Donor	
	for adapting social and public services to		Coordination,	
	the specific needs of Roma/Egyptian		Regional and local	

	populations Baseline: No Target: Yes		authorities	
4.1.5 Action taken at national and local level to implement improved legislative and policy framework on combating gender-based violence	Indicator 1: Number of local govt. units with provision for Domestic violence social services package in budget, based on Community Coordination Response costing Baseline: 3 Target: 10  Indicator 2: The information system on Gender-based violence is established and institutionalized Baseline: No system Target: System in place  Indicator 3: Number of Gender-based violence cases addressed by Community Coordination Response (CCR) Baseline: To be specified in 2011 for at least three municipalities Target: 25% increase on annual basis  Indicator 4: Incidences of cases of Gender-based violence among children and young people is reduced through behavior change/social communication Baseline: 72% Target: 30%	UN Programme files, National Institute of Statistics, Ministry of Labour, Social Affairs and Equal Opportunities, Ministry of Justice, Ministry of Interior, General Prosecutor Periodic/impact surveys, desk review reports/assessments, admin reports/orders	Ministry of Labour, Social Affairs and Equal Opportunities, Ministry of Health, Ministry of Education and Science, Ministry of Interior, Local Governments, Civil Society	UN Women, UNDP, UNICEF, UNFPA

Outcome 4.2: Boys and girls over the age of 3 (including youth), especially from marginalized groups, participate in quality formal and informal education

Outputs	Indicators, Baseline, Target	MOV	Partners	UN Agencies
4.2.1. Policies and practices in	Indicator 1: Education law and policies	Curriculum, administrative	Ministry of Education	UNICEF
place to ensure inclusive	incorporate child friendliness principles	Records, Multiple Indicator	and Science,	UNFPA
participation and completion of	Baseline: Draft education law	Cluster Survey/	Institute of Education	UNESCO
pre-university education	Target: By laws and practices reflect the child friendliness principles as agreed upon in the education law  Indicator 2: Percentage of drop-outs (boys and girls), in sample areas that are considered to be especially affected  Baseline: Drop-out rates range from an estimate of 10-20 % in poor areas  Target: Drop-out rate for boys and girls reduced by 90% in sample areas  Indicator 3: Inclusive curricula applied in primary and secondary education (including health education, cultural heritage, drug education, preschool etc)  Baseline: New compulsory curriculum framework is being developed	Demographic Health Surveys; official reports; budget allocations, curriculum assessments, other surveys	Development, teachers, students, community, Regional Education Directorates, Ministry of Tourism, Culture, Youth and Sports, Civil Society Organizations, Ministry of Health	
	Target: The new framework is inclusive and			
	includes health education, preschool, drug			
	education, cultural heritage curricula			
4.2.2. Schools and communities	Indicator 1: % of schools that provide an	Curriculum, administrative	Ministry of Education	UNICEF
ensure an appropriate	enabling environment for participation of	Records, Multiple Indicator	and Science,	UNESCO
environment for boys and girls	female and male students and parents,	Cluster Survey/	Institute of Education	

to participate and thrive as citizens	especially from marginalized groups for stronger school accountability  Baseline: Limited number of school boards/Student Groups/ Youth  Parliament's interest groups and low level of participation of communities in education aspects  Target: Increased participation level by 40% over the Baseline in programme areas  Indicator 2: School is free of violence  Baseline: About 20 % less teachers exercise any form of violence in school;  Target: About 70 % of children report they do not engage in violent behaviors  Indicator 3: School provides proper psycho social support to children and youth, especially those disadvantaged.  Baseline: Weak and poorly resourced school counselor system.  Target: About 70 % of schools have a properly trained school counselor About 70 % of students in need have access	Demographic Health Surveys; official reports; budget allocations, curriculum assessments, other surveys Periodical and Impact surveys	Development, Local Government, Non-Governmental Organizations partners, communities schools, teachers Ministry of Labour, Social Affairs and Equal Opportunities, Regional Education Directorates, Civil Society Organizations	
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4.2.3. Organized quality early childhood development is accessible for vulnerable children and families	Indicator 1: % of increase of access to preschool education especially for the most vulnerable children  Baseline: 50 % of children (sex-	Budget allocation by Ministry of Education and Science, other administrative record,	Ministry of Education and Science, Institute of Education Development, Regional	UNICEF
	disaggregated) attend preschools  Target: 65 % of children (sex-	Multiple Indicator Cluster Survey/ Demographic Health	Education Directorates, schools, parents, other	

disaggregated) attend preschool	Surveys, Impact surveys etc.	
Indicator 2: % of children (sex- disaggregated) with a focus on the most vulnerable achieving developmental readiness by the appropriate age Baseline: To be established. Target: 30% increase (sex-disaggregated)		
Indicator 3: % of families receiving support for parenting and communication programmes for marginalized/ excluded Baseline: No national parenting program Target: 30 % of parents in target areas		

Outcome 4.3: Health insurance is universal and quality, gender sensitive and age appropriate public health services available to all including at-risk populations

Outputs	Indicators, Baseline, Target	MOV	Partners	UN Agencies
4.3.1 Health insurance coverage	Indicator 1: % of persons (sex-	Admin records and	Health Insurance Institute,	WHO
increased by expanding benefits,	disaggregated) covered with health	surveys (Demographic	Ministry of Health,	UNICEF
simplifying procedures and	insurance	Health Surveys, census	National Institute of	UNFPA
enhancing information for all	Baseline: 40% of the active labour	etc.)	Statistics,	UNAIDS
	force (sex-disaggregated) is covered as		Ministry of Labour, Social	
	reported by Health Insurance Institute		Affairs and Equal	
	Target: 90% of the active labour force		Opportunities, Ministry of	
	(sex-disaggregated) is covered		Finance	
	Indicator 2: % of blocks included in the			
	health insurance package			
	<b>Baseline:</b> Prevention and treatment are			
	covered by the health insurance			
	package			
	Target: Prevention, treatment and			
	rehabilitation are covered by the health			
	insurance package			
4.3.2 Demand for, equitable access	Indicator 1: % of most at risk people,	Surveys, administrative	Ministry of Health, Institute	WHO
to and utilization of quality health	including children, young people,	data,	for Public Health,	IAEA
services increased, especially for	accessing and utilizing the Basic	Demographic Health	Ministry of Agriculture,	UNICEF
children, young people and	Package as per defined protocols and	Surveys	Food and Consumer	UNFPA
elderly, and other vulnerable or at	clinical guidelines	Bio-behavioral	Protection,	UNAIDS
risk groups	Baseline: 60%	Surveillance Survey	Regional health authorities,	
	Target: 85%		Civil Society Organizations	
	Indicator 2: % of at risk people that			
	have access to preventive and			
	treatment services for HIV/AIDS,			

Sexually Transmitted Infections and unwanted pregnancies Baseline: Not known Target: % of at risk population including most-at-risk adults (MARA) that have access to preventive and treatment services for HIV/AIDS, Sexually Transmitted Infections and unwanted pregnancies Indicator 3: % of children stunted under age 5 (sex-disaggregated) Baseline: 19% of children under 5 are stunted Target: Reduction of stunting by 30% of to-date figure **Indicator 4:** Number of promotional activities for prevention of noncommunicable diseases (cancer, cardiovascular diseases, diabetes, suicide, road safety, violence and injury) Baseline: 0 **Target:** One activity per year for each one of the clusters under noncommunicable diseases **Indicator 5**: % of estimated cases diagnosed and treated per year for cancer and cardiovascular through quality care services Baseline: 45.3 % of estimated cancer cases diagnosed and treated per year

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through quality care services (viz. IARC,	
GLOBOCAN 2008; Albanian National	
Cancer Control Programme	
Draft/Ministry of Health 2010);	
complementary data for cardiovascular	
diseases not available at the moment	
Target: 60 % of estimated cancer cases	
diagnosed and treated per year	
through quality care services;	
complementary data for cardiovascular	
diseases not available at the moment	

4.3.3 Prevention measures and	Indicator 1: Percentage use of growth	Surveys, administrative	Ministry of Health, Institute	WHO
Promotion of Public Health	monitoring cards in mother visits to	data	for Public Health,	UNICEF
enhanced through multi-sectorial	health centres	Demographic Health	Civil Society Organizations,	UNFPA
dialogue and community	<b>Baseline:</b> 52 % in 2010	Surveys	Ministry of Education and	UNAIDS
participation	Target: 80%		Science,	
			Patients groups	
	Indicator 2: % of adolescents that have			
	access to correct information on HIV,			
	drugs and Sexually Transmitted			
	Infections			
	Baseline: 35,8 % of girls aged 15-19			
	years old and 21,2 % boys of the same			
	age group have HIV correct information			
	Target: Increase by 40 % (sex-			
	disaggregated)			
	Indicator 3: % of families that have			
	access to quality maternal, neonatal			
	and child health services			
	Baseline: 20% of parents in target			
	areas have knowledge on children			
	social and emotional development			
	Target: 30%			
	_			

Outcome 4.4: All people better realize fundamental rights at work, have greater and inclusive employment opportunities, and can engage in a comprehensive social dialogue

Outputs	Indicators, Baseline, Target	MOV	Partners	UN Agencies
4.4.1.	Indicators, Baseline, Target Indicator 1: Number of Active Labour Market	-		ILO
		Labor Force Survey,	Ministry of Labour,	
Key state institutions and social	Measures (ALMM) implemented	Living Standards	Social Affairs and	UNDP
partners are capable to develop	<b>Baseline:</b> 4 new ALMMs piloted with at least one	Measurements Survey	Equal	UN Women
and implement, in a fair and	specifically targeting long-term unemployed, young	National Employment	Opportunities,	UNICEF
inclusive manner, employment	people, women or disabled people	Strategy Annual	National	IOM
policies and programmes that	Target: 4 piloted ALMMs implemented	Report/study	Employment	
meet international standards		Annual report of	Service,	
	<b>Indicator 2:</b> Number of effective and efficient Youth	Harmonised Indicators	Social Partners,	
	Employment Strategy centers established	on Gender equality	National Institute	
	Baseline: 2 Youth Employment Strategy centers	Annual Report/study	of Statistics, State	
	(Kukes and Shkodra)	Ministry of Labour,	Labor Inspectorate	
	Target: 12 at district level	Social Affairs and	Ministry of	
		Equal Opportunities	Education and	
	Indicator 3: Jobs created through Number of Active	annual reports	Science	
	Labour Market Measures (sex-disaggregated)	Statistics on work	Anti-	
	Baseline: 300	visas by the European	Discrimination	
	Target: 500	Embassies in Tirana	Commissioner	
			Ombudsman	
	Indicator 4: Wage data (disaggregated by sex and		Local government	
	including for the private sector) is provided in a user			
	friendly and up to date manner for each quarter			
	<b>Baseline:</b> Sex disaggregated data is available in a			
	delayed and user un-friendly fashion			
	Target: Wage data (including for the private sector)			
	is provided in a user friendly and up to date manner			
	for each quarter			
	To call quarter			

	Indicator 5: Number of migrant workers benefiting of bilateral labour/circular agreements implemented between Albania and European countries  Baseline: 4500 quotas available for 2011 for Albanian migrant workers to Italy; 4 bilateral agreements on labour /circular migration already in place  Target: 1500 migrant workers from Albania are employed in EU countries every year			
4.4.2. The National Labour Council has the capacity to develop active social dialogue among the government, workers' and employers' organizations	Indicator 1: Number of relevant recommendations made by the National Labour Council Baseline: 15 recommendations made during 2010 Target: Minimum 22 recommendations per year  Indicator 2: Bipartite Social Dialogue developed at the branch, territorial and enterprise levels Baseline: Under developed bipartite social dialogue Target: Employers and Workers' organizations regularly engage in collective bargaining and dispute resolution processes  Indicator 3: Number of work place accidents including fatalities and sex-disaggregated Baseline: 111 work place accidents (98 men and 13 women) with 26 fatalities (25 men and 1 woman) in 2010 Target: Accidents reduced by 1% per year and fatal accidents by 5% per year Indicator 4: Existence of policy and legislative framework around Occupational Safety and Health Baseline: National Strategy and Law on	Minutes of the National Labor Council meetings Annual reports of BSPSH (Union of the Independent Trade Unions of Albania) and KSSH (Confederation of Trade Unions) State Labour Inspectorate Annual Report Official Journal State Labour Inspectorate Webpage	Ministry of Labour, Social Affairs and Equal Opportunities, National Labor Council, Social partners, State Labour Inspectorate	ILO

	Occupational Safety and Health  Target: a) Completion of the Occupational Safety and Health law with the respective by-laws in its implementation b) Development of State Labour Inspectorate Policy and Human Resources Improvement Strategy c) Establishment and piloting of two Councils of Safety and Health at Work. d) Establishment of the Labour Inspection computer network			
4.4.3. Key state institutions have the capacity to draft the gender sensitive Life Long Learning (LLL) strategy and establish the Life Long Learning system, in line with EU education and training policies	Indicator 1: Vocational Education and Training policies elaborated with special orientation toward lifelong learning and equal opportunities  Baseline: Vocational Education & Training Strategy ending in 2011, National Vocational Education & Training Agency (Vocational Education & Training Council), ongoing work on Albanian Qualification Framework  Target: a) Updating the existing Vocational Education & Training Strategy with a focus on lifelong learning b)The Quality Assurance System improved and reinforced c) Lifelong learning strategy prepared and linked to national Vocational Education & Training and employment strategies  Indicator 2: Subsided training of women in rural and remote areas Baseline: 0  Target: 18,000	Annual report of the National Vocational Education & Training Agency Project Report Annual Harmonised Indicators on Gender Equality report Project reports	Ministry of Labour, Social Affairs and Equal Opportunities, National Employment Service Ministry of Education and Science, National Vocational Education & Training Agency State Social Services	ILO UNDP UN Women UNFPA UNICEF

Indicator3: Number of vulnerable VET participants (by gender) at the secondary level by areas of specialization Baseline: Unknown, target vulnerable groups and number of current VET participants from target vulnerable groups to be defined in three municipalities (Fier, Lezha and Elbasan) Target: 10 percent increase participation in VET in the three municipalities for all identified vulnerable groups		
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## Annex B: Integrated Resources Framework

## 2012-2016 GoA-UN Programme of Cooperation - Integrated Resources Framework<sup>8</sup>

			Total for 2012-2016		
2012-2016 GoA-UN Programme of Cooperation Outcomes and Outputs	UN Agencies	Regular / Core Funds	Other / Non-core Funds	Unfunded	Totals
Outcome 1.1. Strengthen public oversight, civil society and media institutions make authorities more accountable to the public, and better able to enforce gender equality commitments in planning, programming and budgeting processes.					
Output 1.1.1	UNDP	150,000	0	1,100,000	1,250,000
	UNICEF	50,000	0	700,000	750,000
	UN Women	75,000	50,000	500,000	625,000
	UNFPA	50,000	0	0	50,000
	UNODC	0	0	100,000	100,000
Total Output 1.1.1.		325,000	50,000	2,400,000	2,775,000

<sup>&</sup>lt;sup>8</sup> The amounts mentioned in this framework represent indicative figures that are subject not only to resource availability, but also to changing dynamics in the development context and national priorities.

			Total for 2012-2016			
2012-2016 GoA-UN Programme of Cooperation Outcomes and Outputs	UN Agencies	Regular / Core Funds	Other / Non-core Funds	Unfunded	Totals	
Output 1.1.2	UNESCO	25,000	40,000	200,000	265,000	
	UNV	0	50,000	0	50,000	
	UNDP	0	0	600,000	600,000	
	UN Women	80,000	0	600,000	680,000	
	UNICEF	350,000	750,000	800,000	1,900,000	
	UNAIDS	0	80,000	60,000	140,000	
Total Output 1.1.2		455,000	920,000	2,260,000	3,635,000	
Output 1.1.3	UNDP	0	0	750,000	750,000	
	UNV	0	50,000	0	50,000	
	UNICEF	50,000	0	300,000	350,000	
	UN Women	50,000	0	100,000	150,000	
	UNAIDS	0	80,000	40,000	120,000	
	UNFPA	150,000	0	0	150,000	
Total Output 1.1.3		250,000	130,000	1,190,000	1,570,000	
Total Outcome 1.1		1,030,000	1,100,000	5,850,000	7,980,000	
Outcome 1.2: Public administration will be supported to enhance capacities, practices and systems for effective delivery of national development priorities and international obligations						
Output 1.2.1	UNDP	150,000	0	600,000	750,000	

			Total for 2012-2016		
2012-2016 GoA-UN Programme of Cooperation Outcomes and Outputs	UN Agencies	Regular / Core Funds	Other / Non-core Funds	Unfunded	Totals
	UN Women	50,000	0	0	50,000
	UNFPA	400,000	0	0	400,000
Total Output 1.2.1		600,000	0	600,000	1,200,000
Output 1.2.2	UNDP	100,000	0	600,000	700,000
	UN Women	20,000	0	30,000	50,000
Total Output 1.2.2		120,000	0	630,000	750,000
Output 1.2.3	IOM	0	0	800,000	800,000
	UNESCO	25,000	50,000	300,000	375,000
	UNFPA	700,000	0	1,500,000	2,200,000
	UNDP	0	0	600,000	600,000
	FAO	0	0	150,000	150,000
	UNECE	50,000	50,000	150,000	250,000
	UN Women	0	40,000	250,000	290,000
	UNICEF	150,000	250,000	450,000	850,000
	ILO	0	0	100,000	100,000
Total Output 1.2.3		875,000	340,000	4,150,000	5,365,000
Output 1.2.4	UNDP	150,000	0	800,000	950,000
Total Output 1.2.4		150,000	0	800,000	950,000
Output 1.2.5	UNDP	250,000	0	2,000,000	2,250,000
	UN Women	120,000	0	420,000	540,000

			Total for 2012-2016		
2012-2016 GoA-UN Programme of Cooperation Outcomes and Outputs	UN Agencies	Regular / Core Funds	Other / Non-core Funds	Unfunded	Totals
	UNFPA	100,000	0	0	100,000
	FAO	0	0	50,000	50,000
	ILO	18,689	0	81,311	100,000
Total Output 1.2.5		488,689	0	2,551,311	3,040,000
Total Outcome 1.2		2,233,689	340,000	8,731,311	11,305,000
Outcome 1.3: Government meets international obligations and standards for juvenile justice, managing migration and the fight against organized crime and corruption					
Output 1.3.1	UNICEF	200,000	0	1,750,000	1,950,000
	UNODC	0	0	500,000	500,000
Total Output 1.3.1		200,000	0	2,250,000	2,450,000
Output 1.3.2	UNODC	0	0	1,500,000	1,500,000
	IOM	0	0	300,000	300,000
Total Output 1.3.2		0	0	1,800,000	1,800,000
Output 1.3.3	IOM	80,000	0	720,000	800,000
	UNHCR	500,000	0	150,000	650,000
	UNDP	0	0	400,000	400,000
	ILO	0	0	100,000	100,000
	UNODC	0	0	500,000	500,000

			Total for 2012-2016			
2012-2016 GoA-UN Programme of Cooperation Outcomes and Outputs	UN Agencies	Regular / Core Funds	Other / Non-core Funds	Unfunded	Totals	
Total Output 1.3.3		580,000	0	1,870,000	2,450,000	
Output 1.3.4	UNODC	0	0	1,200,000	1,200,000	
	UNDP	0	0	500,000	500,000	
Total Output 1.3.4		0	0	1,700,000	1,700,000	
Total Outcome 1.3		780,000	0	7,620,000	8,400,000	
Outcome 2.1. Government, trade organizations and the private sector support inclusive and sustainable economic growth through enhanced regulatory frameworks, trade facilitation and investment promotion						
Output 2.1.1	UNDP	0	0	800,000	800,000	
	UNIDO	0	0	100,000	100,000	
	UNCTAD	0	20,000	500,000	520,000	
Total Output 2.1.1.		0	20,000	1,400,000	1,420,000	
Output 2.1.2	UNDP	0	0	800,000	800,000	
	UNIDO	0	0	250,000	250,000	
	UNCTAD	0	0	100,000	100,000	
	ILO	18,689	0	81,311	100,000	
	FAO	0	100,000	1,600,000	1,700,000	
	ITC	0	103,500	500,000	603,500	

			Total for 2012-2016		
2012-2016 GoA-UN Programme of Cooperation Outcomes and Outputs	UN Agencies	Regular / Core Funds	Other / Non-core Funds	Unfunded	Totals
Total Output 2.1.2		18,689	203,500	3,331,311	3,553,500
Output 2.1.3	UNDP	150,000	200,000	0	350,000
	UNECE	5,000	0	20,000	25,000
	UNIDO	0	0	500,000	500,000
	UNCTAD	0	0	200,000	200,000
Total Output 2.1.3		155,000	200,000	720,000	1,075,000
Output 2.1.4	UNCTAD	0	336,000	300,000	636,000
	UNECE	20,000	30,000	100,000	150,000
	UNODC	0	0	200,000	200,000
Total Output 2.1.4		20,000	366,000	600,000	986,000
Total Outcome 2.1		193,689	789,500	6,051,311	7,034,500
Outcome 2.2: National authorities and institutions, the private sector and the general public protect, preserve and use natural resources more sustainably, with consideration to the impacts of climate change and to the achievement of European environmental standards					
Output 2.2.1	UNDP	300,000	1,585,000	2,100,000	3,985,000
	UNEP	50,000	60,000	100,000	210,000
	UNESCO	20,000	30,000	100,000	150,000

			Total for 2012-2016		
2012-2016 GoA-UN Programme of Cooperation Outcomes and Outputs	UN Agencies	Regular / Core Funds	Other / Non-core Funds	Unfunded	Totals
	UNIDO	0	150,000	1,000,000	1,150,000
	UNECE	20,000	30,000	50,000	100,000
	IAEA	600,000	0	120,000	720,000
Total Output 2.2.1		990,000	1,855,000	3,470,000	6,315,000
Output 2.2.2	UNDP	100,000	480,000	520,000	1,100,000
	UNICEF	0	0	2,200,000	2,200,000
	UNV	0	100,000	0	100,000
	UNESCO	20,000	30,000	100,000	150,000
Total Output 2.2.2		120,000	610,000	2,820,000	3,550,000
Output 2.2.3	UNEP	50,000	80,000	300,000	430,000
	UNIDO	0	0	300,000	300,000
	UNDP	150,000	0	1,800,000	1,950,000
	ILO	18,689	0	481,311	500,000
Total Output 2.2.3		218,689	80,000	2,881,311	3,180,000
Output 2.2.4	UNDP	200,000	1,285,000	0	1,485,000
	UNECE	0	175,000	125,000	300,000
	IAEA	600,000	0	0	600,000
	UNIDO	0	200,000	1,200,000	1,400,000
	UNEP	60,000	60,000	350,000	470,000

			Total for 2012-2016				
2012-2016 GoA-UN Programme of Cooperation Outcomes and Outputs	UN Agencies	Regular / Core Funds	Other / Non-core Funds	Unfunded	Totals		
Total Output 2.2.4		860,000	1,720,000	1,675,000	4,255,000		
Output 2.2.5	UNDP	250,000	0	1,200,000	1,450,000		
	UNESCO	25,000	25,000	300,000	350,000		
	UNV	0	50,000	0	50,000		
Total Output 2.2.5		275,000	75,000	1,500,000	1,850,000		
Total Outcome 2.2		2,463,689	4,340,000	12,346,311	19,150,000		
Outcome 3.1. Institutional capacities, frameworks and policies meeting international standards promote equitable and sustainable regional development focusing on land use and livelihoods for women and men, agriculture, tourism and cultural and natural heritage management							
Output 3.1.1	UNDP	200,000	3,000,000	0	3,200,000		
	ILO	0	0	250,000	250,000		
	IOM	0	0	100,000	100,000		
	UNWomen	20,000	0	150,000	170,000		
	IFAD	3,200,000	0	0	3,200,000		
Total Output 3.1.1.		3,420,000	3,000,000	500,000	6,920,000		
Output 3.1.2	FAO	1,790,000	0	1,000,000	2,790,000		
	IFAD	7,600,000	5,800,000	0	13,400,000		

			Total for 2012-2016		
2012-2016 GoA-UN Programme of Cooperation Outcomes and Outputs	UN Agencies	Regular / Core Funds	Other / Non-core Funds	Unfunded	Totals
	UNDP	0	1,000,000	2,500,000	3,500,000
	IAEA	200,000	0	0	200,000
Total Output 3.1.2		9,590,000	6,800,000	3,500,000	19,890,000
Output 3.1.3	UNESCO	70,000	200,000	300,000	570,000
	UNDP	0	0	1,500,000	1,500,000
	IAEA	100,000	0	0	100,000
Total Output 3.1.3		170,000	200,000	1,800,000	2,170,000
Total Outcome 3.1		13,180,000	10,000,000	5,800,000	28,980,000
Outcome 3.2: The public, including marginalized groups and communities, better receive equitable, inclusive and accountable decentralized services from regional and local					
governments Output 3.2.1	UNDP	150,000	0	1,200,000	1,350,000
·	UNWomen	50,000	0	0	50,000
Total Output 3.2.1		200,000	0	1,200,000	1,400,000
Output 3.2.2	UNDP	0	0	2,000,000	2,000,000
	UNWomen	25,000	0	0	25,000
	UNAIDS	0	150,000	100,000	250,000
Total Output 3.2.2		25,000	150,000	2,100,000	2,275,000
Output 3.2.3	UNDP	0	0	400,000	400,000

			Total for 2012-2016		
2012-2016 GoA-UN Programme of Cooperation Outcomes and Outputs	UN Agencies	Regular / Core Funds	Other / Non-core Funds	Unfunded	Totals
	UNWomen	0	50,000	0	50,000
	UNAIDS	0	120,000	80,000	200,000
	UNV	0	100,000	0	100,000
	IOM	0	0	30,000	30,000
Total Output 3.2.3		0	270,000	510,000	780,000
Total Outcome 3.2		225,000	420,000	3,810,000	4,455,000
Outcome 4.1: The rights of disadvantaged individuals and groups are equally ensured through legislation, inclusive policies, social protection mechanisms and special interventions					
Output 4.1.1	UNDP	100,000	0	700,000	800,000
	UNICEF	0	250,000	700,000	950,000
	UN Women	25,000	10,000	50,000	85,000
	UNFPA	100,000	0	150,000	250,000
	UNODC	132,000	0	200,000	332,000
	ILO	18,689	0	81,311	100,000
	IOM	400,000	0	0	400,000
	UNAIDS		40,000	20,000	60,000
Total Output 4.1.1.		775,689	300,000	1,901,311	2,977,000
Output 4.1.2	UNAIDS	0	50,000	50,000	100,000

2012-2016 GoA-UN Programme of Cooperation Outcomes and Outputs	UN Agencies	Regular / Core Funds	Other / Non-core Funds	Unfunded	Totals
	UNICEF	0	0	750,000	750,000
	UNODC	92,000	0	150,000	242,000
	UNDP	0	250,000	2,100,000	2,350,000
	UNV	0	100,000	0	100,000
	UN Women	25,000	0	100,000	125,000
	UNFPA	200,000	0	0	200,000
Total Output 4.1.2		317,000	400,000	3,150,000	3,867,000
Output 4.1.3	UNICEF	550,000	700,000	4,500,000	5,750,000
Total Output 4.1.3		550,000	700,000	4,500,000	5,750,000
Output 4.1.4	UNDP	0	800,000	1,900,000	2,700,000
	UNICEF	0	150,000	500,000	650,000
	IOM	0	0	80,000	80,000
	UNV	0	50,000	0	50,000
	UNFPA	100,000	0	150,000	250,000
Total Output 4.1.4		100,000	1,000,000	2,630,000	3,730,000
Output 4.1.5	UNWomen	25,000	0	350,000	375,000
	UNDP	100,000	0	1,300,000	1,400,000
	UNICEF	0	0	400,000	400,000
	UNFPA	200,000	0	300,000	500,000

		Total for 2012-2016				
2012-2016 GoA-UN Programme of Cooperation Outcomes and Outputs	UN Agencies	Regular / Core Funds	Other / Non-core Funds	Unfunded	Totals	
Total Output 4.1.5		325,000	0	2,350,000	2,675,000	
Total Outcome 4.1		2,067,689	2,400,000	14,531,311	18,999,000	
Outcome 4.2: Boys and girls over the age of 3 (including youth), especially from marginalized groups, participate in quality formal and informal education						
Output 4.2.1	UNICEF	275,000	0	2,750,000	3,025,000	
	UNESCO	0	30,000	100,000	130,000	
	UNFPA	300,000	0	0	300,000	
Total Output 4.2.1		575,000	30,000	2,850,000	3,455,000	
Output 4.2.2	UNICEF	0	0	1,000,000	1,000,000	
	UNESCO	0	20,000	130,000	150,000	
Total Output 4.2.2		0	20,000	1,130,000	1,150,000	
Output 4.2.3	UNICEF	275,000	400,000	1,750,000	2,425,000	
Total Output 4.2.3		275,000	400,000	1,750,000	2,425,000	
Total Outcome 4.2		850,000	450,000	5,730,000	7,030,000	
Outcome 4.3: Health insurance is universal and quality, gender sensitive and age appropriate public health services available to all including at-risk populations						
Output 4.3.1	UNICEF	0	0	1,200,000	1,200,000	

			Total for 2012-2016			
2012-2016 GoA-UN Programme of Cooperation Outcomes and Outputs	UN Agencies	Regular / Core Funds	Other / Non-core Funds	Unfunded	Totals	
	WHO	200,000	0	0	200,000	
	UNAIDS	0	100,000	50,000	150,000	
	UNFPA	100,000	0	0	100,000	
Total Output 4.3.1		300,000	100,000	1,250,000	1,650,000	
Output 4.3.2	UNICEF	275,000	1,000,000	1,400,000	2,675,000	
	IAEA	1,700,000	0	500,000	2,200,000	
	WHO	380,000	300,000	0	680,000	
	UNAIDS	0	80,000	80,000	160,000	
	UNFPA	600,000	0	800,000	1,400,000	
Total Output 4.3.2		2,955,000	1,380,000	2,780,000	7,115,000	
Output 4.3.3	UNICEF	0	0	1,850,000	1,850,000	
	WHO	290,000	630,000	0	920,000	
	UNAIDS	0	200,000	100,000	300,000	
	UNFPA	300,000	0	700,000	1,000,000	
Total Output 4.3.3		590,000	830,000	2,650,000	4,070,000	
Total Outcome 4.3		3,845,000	2,310,000	6,680,000	12,835,000	
Outcome 4.4: All people better realize fundamental rights at work, have greater and inclusive employment opportunities, and can engage in a comprehensive social dialogue Output 4.4.1	ILO	0	2,482,000	0	2,482,000	

2012-2016 GoA-UN Programme of Cooperation Outcomes and Outputs	UN Agencies	Regular / Core Funds	Other / Non-core Funds	Unfunded	Totals
	UNDP	0	0	700,000	700,000
	UN Women	50,000	0	400,000	450,000
	UNICEF	75,000	0	500,000	575,000
	IOM	0	0	100,000	100,000
Total Output 4.4.1		125,000	2,482,000	1,700,000	4,307,000
Output 4.4.2	ILO	18,689	173,000	81,311	273,000
Total Output 4.4.2		18,689	173,000	81,311	273,000
Output 4.4.3	ILO	0	95,000	0	95,000
	UN Women	20,000	0	0	20,000
	UNDP	0	200,000	500,000	700,000
	UNFPA	200,000	0	500,000	700,000
Total Output 4.4.3		220,000	295,000	1,000,000	1,515,000
Total Outcome 4.4		363,689	2,950,000	2,781,311	6,095,000

2012-2016 GoA-UN Programme of Cooperation	Regular / Core Funds	Other / Non-core Funds	Unfunded	Total for 2012-2016
GRAND TOTAL	27,232,445	25,099,500	79,931,555	132,263,500

# Annex C: Overview Agreements between UN Agencies and the Government of Albania

	Agency	Agreement	Date signed
1	FAO	National Medium Term Priority Framework	13 December 2009
2	IAEA	Revised Supplementary Agreement Concerning the Provision of Technical Assistance by the International Atomic Energy Agency to the Government of Albania	12 November 1983
3	IOM	Agreement between the Government of Albania and the International Organization for Migration in relation to the Juridical Status, Privileges and the Immunity of this Organization in Albania	2 October 1992
4	UNAIDS	Mutatis mutandis the Standard Basic Assistance Agreement (SBAA) between the Government of Albania and UNDP applies	17 June 1991
5	UNDP	Standard Basic Assistance Agreement (SBAA) between the Government of Albania and UNDP	17 June 1991
6	UNFPA	Exchange of letters stating that mutatis mutandis the Standard Basic Assistance Agreement (SBAA) between the Government of Albania and UNDP applies	15 November 1996
7	UNHCR	UNHCR Branch Office Agreement (BOA) with the Government of Albania	22 June 1994
8	UNICEF	Basic Cooperation Agreement (BCA) with the Government of Albania	23 July 1993
9	UNODC	Mutatis mutandis the Standard Basic Assistance Agreement (SBAA) between the Government of Albania and UNDP applies	17 June 1991
10	UNV	Exchange of letters stating that mutatis mutandis the Standard Basic Assistance Agreement (SBAA) between the Government of Albania and UNDP applies	21 January 2011
11	UN WOMEN	Exchange of letters stating that mutatis mutandis the Standard Basic Assistance Agreement (SBAA) between the Government of Albania and UNDP applies	17 June 1991
12	WHO	Biennial Collaborative Agreement (BCA) between the Ministry of Health of Albania and the Regional Office for Europe of the World Health Organization for the period 2010-2011.	26 October 2009

The UNDAF Action Plan will, in respect of each of the United Nations system agencies signing, be read, interpreted, and implemented in accordance with and in a manner that is consistent with the basic agreement between such United Nations system agency and the Host

Government.

## Annex D: Acronyms and Abbreviations

#### **National institutions**

AIDA Albanian Agency for Investment Development

BSPSH Union of the Independent Trade Unions of Albania

DSDC Department for Strategy and Donor Coordination

GoA Government of Albania

INSTAT National Institute of Statistics

KSSH Confederation of Trade Unions

MAFCP Ministry of Agriculture, Food and Consumer Protection

MEI Ministry for European Integration
METE Ministry of Economy Trade and Energy

MFA Ministry of Foreign Affairs

MITIK Ministry of Innovation, Information Technology and Communications

MOD Ministry of Defence

MOEFWA Ministry of Environment, Forests and Water Administration

MOES Ministry of Education and Science

MOF Ministry of Finance
MOH Ministry of Health
MOI Ministry of Interior
MOJ Ministry of Justice

MOLSAEO Ministry of Labour, Social Affairs and Equal Opportunities

MOTCYS Ministry of Tourism, Culture, Youth and Sports
MPWT Ministry of Public Works and Transportation

### **United Nations Agencies**

FAO Food and Agriculture Organization of the United Nations

IAEA International Atomic Energy Agency

IFAD International Fund for Agricultural Development

ILO International Labour Organization

IOM International Organization for Migration

ITC International Trade Center

UNAIDS Joint United Nations Programme on HIV/AIDS

UNCTAD United Nations Conference on Trade and Development

UNDP United Nations Development Programme

UNECE United Nations Economic Commission for Europe

UNEP United Nations Environment Programme

UNESCO United Nations Educational, Scientific and Cultural Organization

UNFPA United Nations Population Fund

UNHCR United Nations High Commissioner for Refugees

UNICEF United Nations Children's Fund

UNIDO United Nations Industrial Development Organization

UNODC United Nations Office on Drugs and Crime

UNV United Nations Volunteers

UN Women United Nations Entity for Gender Equality and the Empowerment of Women

WHO World Health Organization

#### Other acronyms

ALMM Active Labour Market Measures

AWP Annual Work Plan

BCA Basic Cooperation Agreement
BOA Branch Office Agreement

BRIC Business Relay and Innovation Center
CCR Community Coordination Response
DWCP Decent Work Country Programme

EU European Union

FDI Foreign Direct Investment

HIV/AIDS Human Immuno-Deficiency Virus/Acquired Immuno-Deficiency Syndrome

ICSC International Civil Service Commission

ICT Information and Communication Technology
INGO International Non-Government Organization
IPA Instrument for Pre-Accession Assistance

IPDC International Programme for the Development of Communication
ITU International Telecommunication Union of the United Nations

LLL Life Long Learning MARA Most-at-risk adults

M&E Monitoring and Evaluation
MDG Millennium Development Goals

MoV Means of Verification NAP National Action Plan

NIS Newly Independent States

NGO Non-Governmental Organization

NSDI National Strategy for Development and Integration

PAA Public Administration Academy RBM Results-Based Management

SBAA Standard Basic Assistance Agreement

SEE South East Europe

SME Small and medium enterprises SNA System of National Accounts

UN United Nations
UNCT UN Country Team

UNDAF United Nations Development Assistance Framework

UNDESA United Nations Department of Economic and Social Affairs

UNDG United Nations Development Group

UNRC UN Resident Coordinator
USD United States Dollars

VET Vocational Education and Training